# **CITY OF ORLAND**

# California

# Annual Financial Report June 30, 2017

# **Elected Officials**

**City Council** 

Dennis G. Hoffman Bruce T. Roundy Salina J. Edwards James Paschall, Sr. Charles W. Gee Mayor Vice Mayor Member Member Member

City Clerk Angela Crook

# **Appointed Officials**

City Manager Peter R. Carr

City Treasurer Deysy Guerrero

# **CITY OF ORLAND**

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# MARCELLO & COMPANY

# CERTIFIED PUBLIC ACCOUNTANTS

2701 Cottage Way, Suite 30 / Sacramento, California 95821

#### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor Members of the City Council City of Orland, California

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Orland, California, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purposes of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Orland, as of June 30, 2017, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Honorable Mayor Members of the City Council City of Orland, California

#### Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension liability and contributions schedules, other postemployment benefits plan schedule of funding progress, and the respective budgetary comparison information of the general and major funds as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historic context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted *management's discussion and analysis* that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the City of Orland' basic financial statements. The combining nonmajor governmental funds financial statements are presented for purposes of additional analysis and are not a required part of the financial statements.

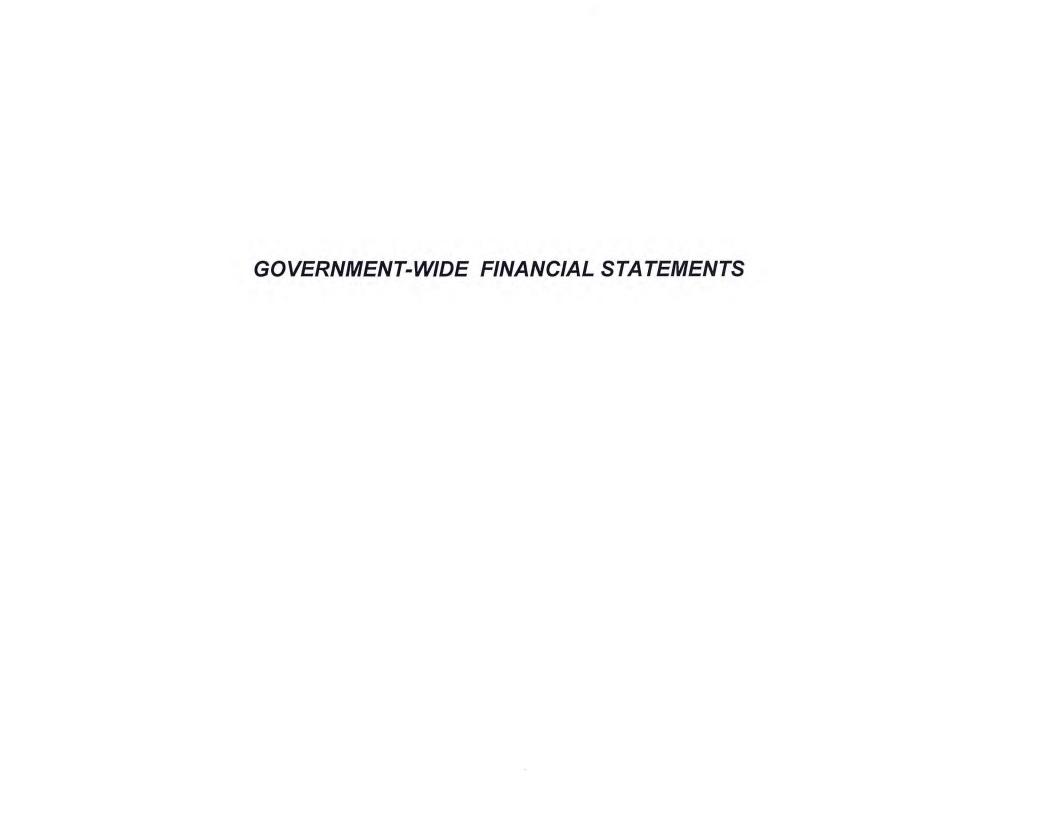
The combining nonmajor funds financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor funds financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 1, 2017 on our consideration of the internal control over financial reporting and on our tests of compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering internal control over financial reporting and compliance.

Marcello & Company

Certified Public Accountants Sacramento, California December 1, 2017



CITY OF ORLAND Government-wide Financial Statements Statement of Net Position June 30, 2017

|   | Primary Government |               |               |  |  |  |  |
|---|--------------------|---------------|---------------|--|--|--|--|
|   | Governmental       | Business-type |               |  |  |  |  |
| Assets  | Activities         | Activities    | Total         |  |  |  |  |
| Cash and investments                                | \$ 4,092,517       | \$ 2,754,195  | \$ 6,846,712  |  |  |  |  |
| Receivables   | 614,975            | 124,887       | 739,862       |  |  |  |  |
| Internal balances                                   | (347,230)          | 347,230       |               |  |  |  |  |
| Prepaid expenses                                    |                    | 37,137        | 37,137        |  |  |  |  |
| Notes receivable                                    | 6,432,652          | -             | 6,432,652     |  |  |  |  |
| Capital assets not being depreciated                | 440,515            | 1,327,299     | 1,767,814     |  |  |  |  |
| Capital assets, net of depreciation                 | 7,041,538          | 3,134,114     | 10,175,652    |  |  |  |  |
| Total assets  | 18,274,967         | 7,724,862     | 25,999,829    |  |  |  |  |
| Deferred Outflows of Resources                      |                    |               |               |  |  |  |  |
| Deferred pensions                                   | 1,049,154          | 255,721       | 1,304,875     |  |  |  |  |
| Total assets and deferred outflows of resources     | 19,324,121         | 7,980,583     | 27,304,704    |  |  |  |  |
| Liabilities   |                    |               |               |  |  |  |  |
| Payables  | 23,455             | 193,862       | 217,317       |  |  |  |  |
| Deposits  | 33,517             |               | 33,517        |  |  |  |  |
| Noncurrent liabilities:                             |                    |               |               |  |  |  |  |
| Due within one year                                 | 456,077            | 207,176       | 663,253       |  |  |  |  |
| Due in more than one year                           | 6,950,725          | 5,103,129     | 12,053,854    |  |  |  |  |
| Total liabilities                                   | 7,463,774          | 5,504,167     | 12,967,941    |  |  |  |  |
| Deferred Inflows of Resources                       |                    |               |               |  |  |  |  |
| Deferred pensions                                   | 222,845            | 93,196        | 316,041       |  |  |  |  |
| Total liabilities and deferred inflows of resources | 7,686,619          | 5,597,363     | 13,283,982    |  |  |  |  |
| Net Position  |                    |               |               |  |  |  |  |
| Net investment in capital assets                    | 6,192,973          | 559,417       | 6,752,390     |  |  |  |  |
| Restricted  | 3,342,604          | -             | 3,342,604     |  |  |  |  |
| Unrestricted  | 2,101,925          | 1,823,806     | 3,925,731     |  |  |  |  |
| Total net position                                  | \$ 11,637,502      | \$ 2,383,223  | \$ 14,020,725 |  |  |  |  |

CITY OF ORLAND Government-wide Financial Statements Statement of Activities Year Ended June 30, 2017

|                                |                       |                           | Prog  | gram Revenu                        | е        |                         | Ne | t (Expense) Re            | evenu | ue and Change             | e in f | Net Position |
|--------------------------------|-----------------------|---------------------------|-------|------------------------------------|----------|-------------------------|----|---------------------------|-------|---------------------------|--------|--------------|
| Functions/Programs             | Operating<br>Expenses | Charge<br>for<br>Services |       | ating Grants<br>and<br>ntributions | •        | Grants<br>nd<br>outions |    | overnmental<br>Activities |       | siness-type<br>Activities |        | Total        |
| <b>Governmental Activities</b> |                       |                           |       |                                    |          |                         |    |                           |       |                           |        |              |
| General government             | \$ 559,105            | \$ 112,967                | \$    |                                    | \$       | JE,                     | \$ | (446,138)                 |       |                           | \$     | (446,138)    |
| Community development          | 330,576               | -                         |       | -                                  |          | -                       |    | (330,576)                 |       |                           |        | (330,576)    |
| Public safety                  | 2,294,106             | 150,097                   |       | 96,117                             |          | -                       |    | (2,047,892)               |       |                           |        | (2,047,892)  |
| Public works and streets       | 428,876               | 115,878                   |       | 281,324                            |          | -                       |    | (31,674)                  |       |                           |        | (31,674)     |
| Library and arts               | 432,911               | 114,467                   |       | 134,575                            |          | (-)                     |    | (183,869)                 |       |                           |        | (183,869)    |
| Parks and recreation           | 532,580               | 159,404                   |       | -                                  |          | -                       |    | (373,176)                 |       |                           |        | (373,176)    |
| Depreciation expense           | 332,805               | -                         |       | -                                  |          | -                       |    | (332,805)                 |       |                           |        | (332,805)    |
| Interest expense               | 61,939                | -                         |       | -                                  |          | -                       |    | (61,939)                  |       |                           |        | (61,939)     |
| Total governmental activities  | 4,972,898             | 652,813                   |       | 512,016                            |          | -                       |    | (3,808,069)               |       |                           |        | (3,808,069)  |
| Business-type Activities       |                       |                           |       |                                    |          |                         |    |                           |       |                           |        |              |
| Water                          | 1,072,026             | 1,388,450                 |       | ÷.                                 |          | ×.                      |    |                           | \$    | 316,424                   |        | 316,424      |
| Sewer                          | 871,415               | 1,037,258                 |       | -                                  |          | -                       |    |                           |       | 165,843                   |        | 165,843      |
| Industrial sewer               | 32,148                | 44,780                    |       |                                    |          |                         |    |                           |       | 12,632                    |        | 12,632       |
| Building inspection            | 117,012               | 216,478                   |       |                                    |          |                         |    |                           |       | 99,466                    |        | 99,466       |
| Total business-type activities | 2,092,601             | 2,686,966                 |       | -                                  |          |                         |    |                           |       | 594,365                   |        | 594,365      |
| Total primary government       | \$ 7,065,499          | \$ 3,339,779              | \$    | 512,016                            | \$       | -                       |    | (3,808,069)               |       | 594,365                   |        | (3,213,704   |
|                                |                       |                           | Gener | al Revenue                         |          |                         |    |                           |       |                           |        |              |
|                                |                       |                           | Prop  | erty taxes                         |          |                         |    | 798,633                   |       | -                         |        | 798,633      |
|                                |                       |                           | Moto  | r vehicle in-lie                   | eu       |                         |    | 591,411                   |       |                           |        | 591,411      |
|                                |                       |                           | Sale  | s tax                              |          |                         |    | 1,830,023                 |       | 2                         |        | 1,830,023    |
|                                |                       |                           | Fran  | chise and TO                       | Г        |                         |    | 188,215                   |       | 2.0                       |        | 188,215      |
|                                |                       |                           | Lice  | nses, fees & fi                    | nes      |                         |    | 78,003                    |       | 4                         |        | 78,003       |
|                                |                       |                           | Use   | of money and                       | property |                         |    | 55,711                    |       | 1,005                     |        | 56,716       |
|                                |                       |                           |       | r revenue                          |          |                         |    | 514,914                   |       | (80,865)                  |        | 434,049      |
|                                |                       |                           | Tota  | general reve                       | nue      |                         |    | 4,056,910                 |       | (79,860)                  |        | 3,977,050    |
|                                |                       |                           | Chang | ge in Net Pos                      | ition    |                         |    | 248,841                   |       | 514,505                   |        | 763,346      |
|                                |                       |                           |       | Position - begi                    |          |                         | 1  | 11,388,661                |       | 1,868,718                 |        | 13,257,379   |
|                                |                       |                           | Net I | Position - end                     | of year  |                         | \$ | 11,637,502                | \$    | 2,383,223                 | \$     | 14,020,725   |



CITY OF ORLAND Balance Sheet Governmental Funds June 30, 2017

|                               |    |           |    |           | Other        |     |            |
|-------------------------------|----|-----------|----|-----------|--------------|-----|------------|
|                               |    | General   | De | velopment | Governmental |     |            |
| Assets                        |    | Fund      | lm | pact Fees | Funds        |     | Totals     |
| Cash and investments          | \$ | 770,326   | \$ | 2,149,542 | \$ 1,172,649 | \$  | 4,092,517  |
| Receivables                   |    | 521,913   |    | -         | 93,063       |     | 614,976    |
| Internal loans                |    | 133,528   |    | -         | -            |     | 133,528    |
| Notes and interest receivable |    | -         |    | -         | 6,432,652    |     | 6,432,652  |
| Total assets                  | \$ | 1,425,767 | \$ | 2,149,542 | \$ 7,698,364 | \$  | 11,273,673 |
| Liabilities                   |    |           |    |           |              |     |            |
| Payables                      | \$ | 23,455    | \$ | _         | \$ -         | \$  | 23,455     |
| Deposits                      | ,  | 33,518    | ,  | -         | · <u>-</u>   | ,   | 33,518     |
| Deferred revenue              |    |           |    | _         | 6,432,652    |     | 6,432,652  |
| Internal loans                |    | 451,458   |    | -         | 29,300       |     | 480,758    |
| Total liabilities             |    | 508,431   |    | -         | 6,461,952    |     | 6,970,383  |
|                               |    |           |    |           |              |     |            |
| Fund Balances                 |    |           |    |           |              |     |            |
| Nonspendable                  |    | 133,528   |    | -         | -            |     | 133,528    |
| Restricted                    |    | 33,517    |    | 2,149,542 | 1,159,545    |     | 3,342,604  |
| Committed                     |    | 163,616   |    | -         | -            |     | 163,616    |
| Assigned                      |    | 442,756   |    | -         | 106,167      |     | 548,923    |
| Unassigned                    |    | 143,919   |    |           | (29,300)     |     | 114,619    |
| Total fund balances           |    | 917,336   |    | 2,149,542 | 1,236,412    |     | 4,303,290  |
| Total liabilities and         |    |           |    |           |              |     |            |
| fund balances                 | \$ | 1,425,767 | \$ | 2,149,542 | \$ 7,698,364 | _\$ | 11,273,673 |

#### CITY OF ORLAND

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position
June 30, 2017

# Amounts reported for governmental activities in the statement of net position are different because of the following:

| Total fund balances - governmental funds (page 6)   | \$<br>4,303,290  |
|---|------------------|
| (1) Capital asset acquisitions, dispositions and depreciation used in governmental activities |                  |
| are not financial resources and therefore, are not reported in the funds balance sheet.       | 7,482,053        |
| (2) Deferred revenue related to long-term notes receivable is not due and payable in the      |                  |
| current period, nor recognized as revenue in the government-wide financial statements.        | 6,432,652        |
| (3) Long-term debt and obligations are not due and payable in the current period              |                  |
| and therefore, are not reported in the governmental funds balance sheet.                      | (7,406,802)      |
| (4) Deferred outflows of resources reported in the statement of net position.                 | 1,049,154        |
| (5) Deferred inflows of resources reported in the statement of net position.                  | (222,845)        |
| Net position of governmental activities (page 4)  | \$<br>11,637,502 |

CITY OF ORLAND Statement of Revenue, Expenditures, and Change in Fund Balances Governmental Funds Year Ended June 30, 2017

| Revenue                           | General<br>Fund | Development<br>Impact Fees | Other<br>Governmental<br>Funds | Totals       |
|-----------------------------------|-----------------|----------------------------|--------------------------------|--------------|
| Taxes and assessments             | \$ 2,816,871    | \$ -                       | \$ -                           | \$ 2,816,871 |
| Licenses, fees and fines          | 78,003          |                            | -                              | 78,003       |
| Intergovernmental                 | 733,964         | -                          | 377,441                        | 1,111,405    |
| Charge for services               | 191,396         | 361,401                    | 100,017                        | 652,814      |
| Use of money and property         | 50,217          | 2,765                      | 2,729                          | 55,711       |
| Other revenue                     | 238,974         | -                          | 267,961                        | 506,935      |
| Total revenue                     | 4,109,425       | 364,166                    | 748,148                        | 5,221,739    |
| Expenditures Current:             |                 |                            |                                |              |
| General government                | 600,778         |                            | 14,590                         | 615,368      |
| Community development             | 185,256         | 4                          | 192,725                        | 377,981      |
| Public safety                     | 2,356,576       |                            | 45,240                         | 2,401,816    |
| Public works and streets          | 717,680         | _                          | 301,508                        | 1,019,188    |
| Library and Arts                  | 375,558         | -                          | 137,794                        | 513,352      |
| Parks and recreation              | 571,992         |                            | -                              | 571,992      |
| Capital expenditures              | 4               | 76,993                     | 38,989                         | 115,982      |
| Total expenditures                | 4,807,840       | 76,993                     | 730,846                        | 5,615,679    |
| Revenue over (under) Expenditures | (698,415)       | 287,173                    | 17,302                         | (393,940)    |
| Other Financing Sources (Uses)    |                 |                            |                                |              |
| Proceeds from new financing       | 1,054,210       |                            | -                              | 1,054,210    |
| Total Other Sources (Uses)        | 1,054,210       | 1                          |                                | 1,054,210    |
| Change in Fund Balances           | 355,795         | 287,173                    | 17,302                         | 660,270      |
| Fund Balances - beginning         | 561,541         | 1,862,369                  | 1,219,110                      | 3,643,020    |
| Fund Balances - end of year       | \$ 917,336      | \$ 2,149,542               | \$ 1,236,412                   | \$ 4,303,290 |
|                                   |                 |                            |                                |              |

#### CITY OF ORLAND

Reconciliation of the Statement of Revenue, Expenditures, and Change in Fund Balances of Governmental Funds to the Statement of Activities Year Ended June 30, 2017

# Amounts reported for governmental activities in the statement of activities are different because of the following:

| Chai | nge in fund balances - governmental funds (page 8)                                  | \$<br>660,270 |   |
|------|---|---------------|---|
| (1)  | Capital assets:   |               |   |
|      | (a) The acquisition of capital assets uses current financial resources but has      |               |   |
|      | no effect on net position.  | 2,748,632     |   |
|      | (b) The cost of capital assets is allocated over their estimated useful lives and   |               |   |
|      | reported as depreciation expense in the statement of activities.                    | (332,805)     | ) |
| (2)  | Notes receivable:   |               |   |
|      | The increase or decrease in notes receivable affects current financial resources    |               |   |
|      | but has no effect on net position.  | 40,798        |   |
| (3)  | Long-term debt and obligations:   |               |   |
|      | Payments against long-term liabilities and obligations use current resources        |               |   |
|      | in the funds financial statements but have no effect on the net position in the     |               |   |
|      | government-wide financial statements.   | 729,162       |   |
|      | Proceeds from long-term debt liabilities and obligations provide current resources  |               |   |
|      | in the funds financial statements but have no effect on net position in             |               |   |
|      | government-wide financial statements.   | (2,806,837)   | ) |
| (4)  | Deferred outflows and inflows of resources are not recognized in the current period |               |   |
|      | and therefore not reported in the governmental funds.                               | (790,379)     | ) |
| Cha  | nge in net position of governmental activities (page 5)                             | \$<br>248,841 | 2 |
|      |   |               | 7 |

# CITY OF ORLAND Proprietary Funds Statement of Net Position June 30, 2017

|   | Business-type Activities |            |            |             |                   |
|---|--------------------------|------------|------------|-------------|-------------------|
| Assets  |                          |            | Industrial | Building    | <b>Enterprise</b> |
| Current assets:                                     | Water                    | Sewer      | Sewer      | Official    | Funds             |
| Cash and investments                                | \$ 1,793,932             | \$ 887,182 | \$ 73,081  | \$ -        | \$ 2,754,195      |
| Receivables   | 59,406                   | 38,008     | 27,473     | *           | 124,887           |
| Internal loans                                      | 451,457                  | -          | -          | -           | 451,457           |
| Prepaid expenses                                    | 24,475                   | 12,662     |            | -           | 37,137            |
| Total current assets                                | 2,329,270                | 937,852    | 100,554    | -           | 3,367,676         |
| Noncurrent assets:                                  |                          |            |            |             |                   |
| Capital assets not being depreciated                | 1,305,680                | 21,619     | -          | (a)         | 1,327,299         |
| Capital assets, net of depreciation                 | 1,086,871                | 1,914,274  | 125,456    | 7,513       | 3,134,114         |
| Total noncurrent assets                             | 2,392,551                | 1,935,893  | 125,456    | 7,513       | 4,461,413         |
| Total assets  | 4,721,821                | 2,873,745  | 226,010    | 7,513       | 7,829,089         |
| Deferred outflows of resources:                     |                          |            |            |             |                   |
| Deferred pensions                                   | 127,861                  | 127,860    |            | <u> </u>    | 255,721           |
| Total assets and deferred outflows of resources     | 4,849,682                | 3,001,605  | 226,010    | 7,513       | 8,084,810         |
| Liabilities   |                          |            |            |             |                   |
| Current liabilities:                                |                          |            |            |             |                   |
| Payables  | 179,118                  | 14,744     | -          | -           | 193,862           |
| Internal loans                                      | 54,798                   | <u> </u>   |            | 49,429      | 104,227           |
| Total current liabilities                           | 233,916                  | 14,744     | -          | 49,429      | 298,089           |
| Noncurrent liabilities:                             |                          | -          | -          |             |                   |
| State Water Resources Control Board                 | 953,051                  |            | -          | -           | 953,051           |
| Bank loans  | 1,399,219                | 1,549,726  | -          | -           | 2,948,945         |
| Net pension liability                               | 576,598                  | 576,599    | -          | -           | 1,153,197         |
| Postemployment medical liability                    | 53,221                   | 53,222     | -          | -           | 106,443           |
| Compensated absences                                | 71,936                   | 71,936     | •          | 4,796       | 148,668           |
| Total noncurrent liabilities                        | 3,054,025                | 2,251,483  | -          | 4,796       | 5,310,304         |
| Total liabilities                                   | 3,287,941                | 2,266,227  | -          | 54,225      | 5,608,393         |
| Deferred inflows of resources:                      |                          |            |            |             |                   |
| Deferred pensions                                   | 46,598                   | 46,598     | -          |             | 93,196            |
| Total liabilities and deferred inflows of resources | 3,334,539                | 2,312,825  | -          | 54,225      | 5,701,589         |
| Net Position  |                          |            |            |             |                   |
| Net investment in capital assets                    | 40,280                   | 386,167    | 125,456    | 7,513       | 559,416           |
| Unrestricted  | 1,474,865                | 302,613    | 100,554    | (54,225)    | 1,823,807         |
| Total net position                                  | \$ 1,515,145             | \$ 688,780 | \$ 226,010 | \$ (46,712) | \$ 2,383,223      |

CITY OF ORLAND
Proprietary Funds
Statement of Revenue, Expenses, and Change in Net Position
Year Ended June 30, 2017

|                                       |                                       |              | Total               |                      |                     |
|---------------------------------------|---------------------------------------|--------------|---------------------|----------------------|---------------------|
|                                       | Water                                 | Sewer        | Industrial<br>Sewer | Building<br>Official | Enterprise<br>Funds |
| Operating Revenue                     | · · · · · · · · · · · · · · · · · · · |              |                     |                      | <u> </u>            |
| Charge for services                   | \$ 1,388,450                          | \$ 1,037,258 | \$ 44,780           | \$ 216,478           | \$ 2,686,966        |
| Total operating revenue               | 1,388,450                             | 1,037,258    | 44,780              | 216,478              | 2,686,966           |
| Operating Expenses                    |                                       |              |                     |                      |                     |
| Personnel costs                       | 455,534                               | 400,440      | 8,288               | 88,241               | 952,503             |
| Maintenance and operations            | 442,116                               | 344,792      | 1,642               | 28,771               | 817,321             |
| Administrative allocation             | 120,856                               | 86,708       | 7,503               | -                    | 215,067             |
| Depreciation                          | 53,520                                | 39,475       | 14,715              | -                    | 107,710             |
| Total operating expenditures          | 1,072,026                             | 871,415      | 32,148              | 117,012              | 2,092,601           |
| Operating Income (Loss)               | 316,424                               | 165,843      | 12,632              | 99,466               | 594,365             |
| Nonoperating Revenue (Expenses)       |                                       |              |                     |                      |                     |
| Investment earnings (expense)         | 217                                   | 356          | 343                 | 89                   | 1,005               |
| Other revenue (expenses)              | (61,278)                              | (19,587)     |                     | _                    | (80,865)            |
| Total nonoperating revenue (expenses) | (61,061)                              | (19,231)     | 343                 | 89                   | (79,860)            |
| Change in Net Position                | 255,363                               | 146,612      | 12,975              | 99,555               | 514,505             |
| Net Position - beginning              | 1,259,782                             | 542,168      | 213,035             | (146,267)            | 1,868,718           |
| Net Position - end of year            | \$ 1,515,145                          | \$ 688,780   | \$ 226,010          | \$ (46,712)          | \$ 2,383,223        |

CITY OF ORLAND Proprietary Funds Statement of Cash Flows Year Ended June 30, 2017

| CASH FLOWS PROVIDED BY (USED FOR)             |              | Total        |   |                      |                     |
|---|--------------|--------------|---|----------------------|---------------------|
| Operating Activities                          | Water        | Sewer        | pe Activities<br>Industrial<br>Sewer    | Building<br>Official | Enterprise<br>Funds |
| Receipts from customers                       | \$ 1,363,309 | \$ 1,020,253 | \$ 29,836                               | \$ 216,478           | \$ 2,629,876        |
| Payments for maintenance and operations       | (622,802)    | (410,717)    | (9,145)                                 | (29,113)             | (1,071,777)         |
| Payments to employee compensation             | (430,545)    | (375,450)    | (11,008)                                | (87,340)             | (904,343)           |
| Net cash provided (used)                      | 309,962      | 234,086      | 9,683                                   | 100,025              | 653,756             |
| Noncapital Financing Activities               |              |              |   |                      |                     |
| Internal loan proceeds (repayments)           | 35,872       | -            | -                                       | (98,645)             | (62,773)            |
| Net cash provided (used)                      | 35,872       |              |   | (98,645)             | (62,773)            |
| Capital and Related Financing Activities      |              |              |   |                      |                     |
| Loan proceeds                                 | 1,949,857    | 1,550,018    | 9                                       | -                    | 3,499,875           |
| Purchase of capital assets                    | (767,949)    | (1,026,254)  | -                                       | -                    | (1,794,203)         |
| Net cash provided (used)                      | 1,181,908    | 523,764      |   | <u>-</u>             | 1,705,672           |
| Investing Activities                          |              |              |   |                      |                     |
| Investment earnings / other revenue (expense) | (61,061)     | (19,231)     | 343                                     | 89                   | (79,860)            |
| Net cash provided (used)                      | (61,061)     | (19,231)     | 343                                     | 89                   | (79,860)            |
| Net Increase (Decrease) in Cash               | 1,466,681    | 738,619      | 10,026                                  | 1,469                | 2,216,795           |
| Cash and Investments - beginning              | 327,251      | 148,563      | 63,055                                  | (1,469)              | 537,400             |
| Cash and Investments - end of year            | \$ 1,793,932 | \$ 887,182   | \$ 73,081                               | \$ -                 | \$ 2,754,195        |
| Operating Activities Analysis                 |              |              |   |                      |                     |
| Operating Income (Loss) - page 11             | \$ 316,424   | \$ 165,843   | \$ 12,632                               | \$ 99,466            | \$ 594,365          |
| Reconciliation adjustments:                   |              |              | 100,100                                 | 200, 200, 000        |                     |
| Depreciation, a noncash expense               | 53,520       | 39,475       | -                                       | _                    | 92,995              |
| (Increase) decrease in receivables            | (25,141)     | (17,005)     | -                                       | -                    | (42,146)            |
| (Increase) decrease in prepaid expenses       | 12,237       | 6,331        | - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 |                      | 18,568              |
| Increase (decrease) in liabilities            | (47,078)     | 39,442       | (2,949)                                 | 559                  | (10,026)            |
| Net cash provided (used)                      | \$ 309,962   | \$ 234,086   | \$ 9,683                                | \$ 100,025           | \$ 653,756          |

The notes to the financial statements include a summary of significant accounting policies and other notes considered essential to fully disclose and fairly present the transactions and financial position of the City as follows:

| Note 1 - Defining the Financial Reporting | Entity |
|---|--------|
|---|--------|

- Note 2 Significant Accounting Policies
- Note 3 Stewardship, Compliance, and Accountability
- Note 4 Risk Management
- Note 5 Commitments and Contingencies
- Note 6 Cash and Investments
- Note 7 Capital Assets
- Note 8 Receivables
- Note 9 Payables
- Note 10 Subsequent Events
- Note 11 Long-term Obligations
- Note 12 Interfund Transactions
- Note 13 Postemployment Benefits Other Than Pensions
- Note 14 Defined Benefit Pension Plan
- Note 15 Future Accounting Pronouncements
- Note 16 Fund Balance Designations Section of the Balance Sheet

### Note 1 - Defining the Financial Reporting Entity

The City of Orland (the City) was incorporated under the laws of the State of California. The City operates under a Council-Manager form of government. The City provides a full range of municipal services to its citizens including a public library, public safety, public works, planning and building regulation, recreation and parks, water and sewer services.

The financial statements of the City include those of separately administered organizations that are controlled by, or dependent on, the City. Control or dependence is determined on the basis of budget adoption, taxing authority, funding and appointment of the respective governing board.

Based on the foregoing criteria, the financial statements of the following organization is included in the accompanying financial statements:

# Orland Volunteer Fire Department

The Orland Volunteer Fire Department is included in these financial statements because the governing body exercises oversight responsibility, and the Orland Volunteer Fire Department is not fiscally independent of the City of Orland.

Although the component unit is legally separate from the City, it is reported on a blended basis as part of the primary government because its board consists of members of the City Council. The component unit does not issue separate financial statements but its operations are included as part of the City's general fund, which is reported in the City's annual financial report, which may be obtained from the City's finance director.

The City participates in a joint powers agency through a formally organized and separate entity agreement. The financial activities of the Golden State Risk Management Authority (GSRMA), a public entity risk pool, are not included in the accompanying financial statements because they are administered by a governing board which is separate from and independent of the City.

#### Note 2 -Significant Accounting Policies

The accounting policies of the City conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board and the American Institute of Certified Public Accountants as applicable to governments. The following is a summary of the more significant policies.

#### Basis of Presentation

#### Government-wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenue, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct and indirect expenses of a given function or segment are offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenue includes (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a

particular function or segment. Taxes and other items not included among program revenue are reported instead as general revenue. Expenses reported for functional activities include allocated indirect expenses.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### **Fund Financial Statements**

The accounting system of the City is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenue, and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operation fund of the City, or the government has determined that a fund is important to the financial statement user, or it meets the following criteria:

- > Total assets, liabilities, revenue, or expenditures/expenses of that individual governmental fund or enterprise fund are at least 10% of the corresponding total for all funds of that category or type.
- > Total assets, liabilities, revenue, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5% of the corresponding total for all governmental and enterprise funds combined.

The funds of the financial reporting entity are described below;

#### Governmental Fund Types

Governmental funds are the funds through which most general government functions typically are financed. The City maintains the following fund types:

- General Fund the general fund accounts for all unrestricted resources except those required to be accounted for in another fund.
- Special Revenue Funds these funds are used to account for the proceeds of specific revenue resources (other than major capital projects) that are legally restricted to expenditures for specified purposes.
- Debt Service Funds these funds are used to account for the accumulation of resources for, and the repayment of general long-term debt obligation payments for principal, interest and related costs.
- Capital Projects Funds these funds are used to account for financial resources to be used for the acquisition, improvements or construction of streets, infrastructure and major capital facilities.
- Proprietary Fund Types proprietary funds are used to account for activities that are similar to those found in the private sector. The measurement focus is upon determination of net income and capital maintenance. The City's uses the following proprietary fund type:
- (1) Enterprise Funds these funds are established to account for operations that are financed and operated in a manner similar to private business enterprises where the intent of the City is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The water and sewer utilities and the building inspection department are reported as enterprise funds.

#### Major Funds

The following are the City's major funds this year:

- > General Fund this fund is used to account for the general operations of the City, and is used to account for all financial resources except those required to be accounted for in another fund.
- > Development Impact Fee Fund this fund is used to account for fees collected from builders and real estate developers for the impact of creating additional burdens and charges to various city departments for additional police, fire, parks, recreation, public works, streets, and administrative services as an end result of their projects.

#### Measurement Focus

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied. The government-wide statement of net position and the statement of activities, and both governmental and business-type activities are presented using the economic resources measurement focus. The accounting objectives of the economic measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets and liabilities (whether current or noncurrent) associated with their activities are reported.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used, as appropriate. All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

The proprietary fund utilizes an "economic resources" measurement focus. Proprietary fund equity is classified as net position.

#### Basis of Accounting

In the government-wide statement of net position, and in the statement of activities, both governmental and business-like activities are presented using the "accrual basis of accounting." Under the accrual basis of accounting, revenue is recognized when earned, and expenses are recorded when the liability is incurred and the amount of obligation is ascertainable. Revenue, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds are presented on the "modified accrual basis of accounting." Under this modified accrual basis of accounting, revenue is recognized when "measurable and available." Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or soon enough thereafter to pay current liabilities. Revenue which is susceptible to accrual includes property taxes and special assessments that are levied for and due for the fiscal year and collected within 60 days after year-end. Licenses, permits, fines, penalties, charges for services, and miscellaneous revenue are recorded as governmental fund type revenue when received in cash because they are not generally measurable until actually received. Revenue from taxpayer assessed taxes, such as sales taxes, are recognized in the accounting period in which they became both measurable and available to finance expenditures of the fiscal period. Grant revenue, which is normally reimbursements of expenses under contractual agreements, is recorded as a receivable when earned rather than when susceptible to accrual. Generally, this occurs when authorized expenditures are made under the grant program or contractual agreement. Expenditures are recognized when the fund liability is incurred, if measurable, except for unmatured interest on long-term debt in the governmental funds, which is recognized when due.

Proprietary funds use the "accrual basis of accounting" which records the financial effect on an enterprise of transactions and other events and circumstances that have cash consequences for an enterprise in the periods in which those transactions, events and circumstances occur rather than only when cash is received or paid by the enterprise.

#### **Budgetary Data**

General Budget Policies: the City maintains budgetary controls of which the objective is to ensure compliance with legal provisions embodied in the annual budget approval by the City Council. Budgetary control for operations is maintained at the department level by individual funds. Budgetary control for capital improvement projects (i.e., project-length financial plans) is maintained at the individual project level by fund. The City's budgeted expenditure authority lapses at the end of each fiscal year. However, outstanding purchase order commitments or capital improvement projects may be re-appropriated for the subsequent fiscal year upon City Council approval.

Budget Basis of Accounting: budgets for governmental funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America as prescribed by the GASB and the AICPA. The Budgetary Comparison Schedule of the general fund presents comparisons of legally adopted budget amounts (both the original budget and final budget), and actual amounts, on the budgetary basis. The budgeting basis is substantially equivalent to the City's accounting basis; thus no reconciliation between the two is considered necessary.

### **Other Accounting Policies**

#### Cash and Investments

Cash and investments held in the City's investment pool are reported as cash and investments since "funds" can spend cash at any time without prior notice or penalty. All investments with fiscal agents are also considered cash equivalents if they are liquid. Investments are stated at fair value.

# Cash and Cash Equivalents

For purposes of the statement of cash flows, the City considers all highly liquid investments either: (1) with a maturity of three months or less when purchased to be cash equivalents or (2) collected within sixty days of the fiscal year end. Cash and cash equivalents are reported under the caption "cash and investments" on the statement of net position and balance sheet.

#### Receivables and Payables

Property, sales, use, utility users, transient occupancy, and gasoline taxes related to the current fiscal year are accrued as revenue and accounts receivable, and considered available if received within 60 days of year end. Federal and State grants are considered receivable and accrued as revenue when reimbursable costs are incurred under the accrual basis of accounting in the government-wide statement of net position. The amount recognized as revenue under the modified accrual basis of accounting is limited to the amount that is deemed measurable and available. The City considers these taxes available if they are received during the period when settlement of prior fiscal year accounts payable and payroll charges normally occur.

Balances representing lending/borrowing transactions between funds outstanding at fiscal year end are reported as internal loans and consist of either (1) "due to/from other funds" (amounts due within one year), (2) "advances to/from other funds" (non-current portions of interfund lending/borrowing transactions), or (3) "loans to/from other funds" (long-term lending/borrowing transactions as evidenced by loan agreements).

Grants, entitlements or shared revenue are recorded as receivables and revenue in the general and special revenue funds when they are received or susceptible to accrual.

#### Allowance for Uncollectible Accounts

Management has elected to record bad debts using the direct write-off method. Accounting principles generally accepted in the United States of America require that the allowance method be used to reflect bad debts. However, the effect of the use of the direct write-off method is not materially different from the results that would have been obtained had the allowance method been followed.

#### Prepaid Expenses

The purchase of materials and supplies in the water and sewer enterprise funds that have not been consumed as of year end are recorded as prepaid expenses, and are charged to expenses when consumed.

#### Notes Receivable - Economic and Community Development Loans

The majority of these loans consist of deferred repayment loans under the City's housing and economic development programs. These programs were funded from government grant awards to the City, which were reported as grant revenue in the year received, and expenditures in the year the loans were made. A deferred loan is required to be repaid in full when the secured property is sold or transferred. Prior to the sale or transfer, loan payments are generally not required. Principal and interest payments which are receivable at year end are offset by an equal amount of deferred revenue. Such payments are recognized as program revenue when received.

#### Capital Assets

Capital assets used in governmental fund type operations are accounted for on the statement of net position. Public domain (infrastructure) capital assets consisting of certain improvements other than buildings, such as roads, sidewalks and bridges are capitalized prospectively starting July 1, 2003 in accordance with GASB Statement No. 34. City policy has set the capitalization threshold for reporting capital assets at \$5,000. Capital outlay is recorded as expenditures of the general and special revenue funds, and as capital assets in the government-wide financial statements to the extent the City's capitalization threshold is met. Donated assets are recorded at estimated fair value at the date of donation.

Property, plant and equipment acquired for proprietary funds are capitalized in the respective fund to which it applies and are stated at their historic cost. Where cost could not be determined from the available records, estimated historical cost was used to record the estimated value of the assets.

Depreciation is recorded on a straight-line basis over the estimated useful lives of the capital assets which range from 5 to 20 years for equipment, machinery and vehicles, and 20 to 50 years for buildings, improvements, and infrastructure. Land, art and treasurers, are not considered exhaustible, therefore are not being depreciated.

#### Use of Estimates

Financial statement preparation in conformity with accounting principles generally accepted in the United States of America requires the use of estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### Deferred Revenue

The City reports deferred revenue on its governmental funds balance sheet. Deferred revenue arises when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenue also arises when resources are received by the City before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, the liability for deferred revenue is removed from the combined balance sheet and revenue is recognized.

#### Compensated Absences

Compensated absences represent the vested portion of accumulated vacation and sick leave. The City's method of calculating the liability is in accordance with GASB Statement No. 16, except that additional accruals for salary-related payments associated with the payment of compensated absences, for example, the employer's share of pension contributions or social security and medicare taxes have not been accrued as that amount is not considered significant or material to the financial statements taken as a whole. The City accrues a liability for compensated absences which meet the following criteria:

- The City's obligation relating to employees' rights to receive compensation for future absences is attributable to employees' services already rendered.
- The obligation relates to rights that vest or accumulate.
- Payment of the compensation is probable.
- The amount can be reasonably estimated.

#### Long-term Obligations

In the government-wide financial statements, long-term debt and obligations are reported as liabilities in the applicable column on the statement of net position. For the most part, 75% of compensated absences are generally considered due after one year.

#### Net Position and Fund Balances

In the Statement of Net Position, the City's net position is classified in the following categories:

- > Net investment in capital assets represents the City's total investment in capital assets reduced by any outstanding debt used to acquire those assets.
- > Restricted net position includes resources that the City is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties.
- > Unrestricted net position represents resources derived from sources without spending restrictions, are used for transactions relating the general operations of the City, and may be used at the discretion of those charged with governance to meet current expenses or obligations for any purpose.

Fund Balance designations are classified on the governmental funds balance sheet as follows:

- Nonspendable amounts that cannot be spent because they are either (a) legally or contractually required to be maintained intact or (b), not in spendable form such as long-term notes and accrued interest receivable.
- Restricted amounts that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation.
- Committed amounts that can be used only for the *specific purposes* determined by a formal action of the City Council, to establish, modify or rescind a fund balance commitment.
- Assigned amounts that are constrained by the government's intent to be used for specific purposes but do not meet the criteria to be classified as restricted or committed, as determined by a formal action or policy of the City Council or its appointed official.
- Unassigned the residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications.

#### Pensions

In the government-wide financial statements, retirement plan pensions are required to be recognized and disclosed using the accrual basis of accounting, regardless of the amount recognized as pension expenditures on the governmental fund statements, which use the modified accrual basis of accounting. In general, the City recognizes a net pension liability, which represents the City's proportionate share of the excess of the total pension liability over the fiduciary net position of the pension reflected in the actuarial report provided by the California Public Employees Retirement System (CalPERS). The net pension liability is measured as of the City's prior fiscal year-end. Changes in the net pension liability are recorded, in the period incurred, as pension expense or as deferred inflows of resources or deferred outflows of resources depending on the nature of the change. The changes in net pension liability that are recorded as deferred inflows of resources or deferred outflows of resources (that arise from changes in actuarial assumptions or other inputs and differences between expected or actual experience) are amortized over the weighted average remaining service life of all participants in the respective pension plan and are recorded as a component of pension expense beginning with the period in which they are incurred.

For purposes of measuring the net pension liability and deferred outflows/inflows or resources relating to pensions and pension expense, information about the fiduciary net position of the City's pension plan with CalPERS and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefits terms. Investments are reported at fair value. Projected earnings on pension investments are recognized as a component of pension expense. Differences between projected and actual investment earnings are reported as deferred inflows of resources or deferred outflows of resources and amortized as a component of pension expense on a closed basis over a five-year period beginning with the period in which the difference occurred. Each subsequent year will incorporate an additional closed basis five-year period of recognition.

#### Property Tax Revenue

Property taxes in the State of California are administered for all local agencies at the county level and consist of secured, unsecured and utility tax rolls. The following is a summary of major policies and practices relating to property taxes:

- Property Valuations are established by the Glenn County Assessor for the secured and unsecured property tax rolls; the utility property tax roll is valued by the State Board of Equalization. Under the provisions of Article XIII-A of the State Constitution (Proposition 13, approved by the voters on June 6, 1978), properties are assessed at 100% of full value. From this base of assessment, subsequent annual increases in valuation are limited to a maximum of 2%. However, increase to full value is allowed for property improvements or upon change in ownership. Personal property is excluded from these limitations and is subject to annual reappraisal.
- > Tax Levies are limited to 1% of full assessed value which results in a tax rate of \$1.00 per \$100 assessed valuation under the provisions of Proposition 13. Tax rates for voter-approved indebtedness are excluded from this limitation.
- Tax Levy Dates are attached annually on January 1, proceeding the fiscal year for which the taxes are levied. The fiscal year begins July 1 and ends June 30 of the following year. Taxes are levied on both real and unsecured personal property as it exists at that time. Liens against real estate, as well as the tax on personal property, are not relieved by subsequent renewal or change in ownership.
- Tax Collections are the responsibility of the county's tax collector. Taxes and assessments on secured and utility rolls, which constitute a lien against the property, may be paid in two installments. The first is due on November 1 of the fiscal year and is delinquent if not paid by December 10; and the second is due on March 1 of the fiscal year and is delinquent if not paid by April 10. Unsecured personal property taxes do not constitute a lien against property unless the taxes become delinquent.

Payment must be made in one installment, which is delinquent if not paid by August 31 of the fiscal year. Significant penalties are imposed by the county for late payments. The City has elected to receive the City's portion of the property taxes from the county under the State's Teeter Plan program. Under this program, the City receives 100% of the City's share of the levied property taxes in periodic payments with the county assuming responsibility for the delinquencies.

- > Tax Levy Apportionments due to the nature of the City-wide maximum levy, it is not possible to identify general-purpose tax rates for specific entities. Under State legislation adopted subsequent to the passage of Proposition 13, apportionments to local agencies are made by the county's auditor-controller based primarily on the ratio that each agency represented of the total City-wide levy for the three fiscal years prior to fiscal year 1979.
- > Property Tax Administration Fees the State of California FY 1990-91 Budget Act authorized counties to collect an administrative fee for collection and distribution of property taxes.

#### Revenue and Expenditures

Substantially all governmental fund revenue is accrued. Property taxes are billed and collected within the same period in which the taxes are levied. Subsidies and grants to proprietary funds, which finance either capital or current operations, are reported as nonoperating revenue. In applying GASB Statement No. 33 to grant revenue, the provider recognizes liabilities and expenses and the recipient recognizes receivables and revenue when the applicable eligibility requirements, including time requirements, are met. Grant resources transmitted before eligibility requirements are met are reported as advances by the provider and deferred revenue by the recipient. Operating income in proprietary fund financial statements includes revenue and expenses related to the primary continuing operations of the fund. Principal operating revenue for proprietary funds is charges to customers for sales or services. Principal operating expenses are the costs of providing goods or services and include administrative expenses and depreciation of capital assets. Other revenue and expenses are classified as nonoperating in the financial statements. When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, and then unrestricted resources as needed. Expenditures are recognized when the related fund liability is incurred.

#### Note 3 - Stewardship, Compliance, and Accountability

#### **Budgetary Information**

The City follows these procedures annually in establishing the budgetary data reflected in the financial statements:

- 1. The City Manager submits to the City Council a proposed draft budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing them.
- 2. The City Council reviews the proposed budget at normally scheduled sessions which are open to the public. The Council also conducts a public hearing on the proposed budget to obtain comments from interested persons.
- 3. Prior to July 1, the budget is adopted through the passage of a resolution.
- 4. From the effective date of the budget, which is adopted and controlled at the department level, the amounts stated therein as proposed expenditures become appropriations to the various City departments. The City Council may amend the budget by resolution during the fiscal year. The City Manager may authorize transfers from one object or purpose to another within the same department, and between departments within the General Fund. All appropriations lapse at year end.

The City received 77% of its total general fund revenue from three sources; sales taxes (44%), property taxes (19%), and motor vehicle in-lieu state revenue (14%). Any reduction in assessed property values or disruption to the overall economy could affect the City's primary operating fund. In the event of such a downturn, the City may have insufficient resources in its general fund to pay all of its obligations or provide services to its citizens at the current level.

#### Revenue Limitations Imposed By California Proposition 218

Proposition 218, which was approved by the voters in November 1996, regulates the City's ability to impose, increase, and extend taxes, assessments, and fees. Any new, increased, or extended taxes, assessments, and fees subject to the provisions of Proposition 218, require voter approval before they can be implemented. Additionally, Proposition 218 provides that these taxes, assessments, and fees are subject to the voter initiative process and may be rescinded in the future years by the voters.

#### **Deficit Fund Balances**

Due to the City incurring costs in advance of receiving grant awards and reimbursements, revenue which it expects to recover in the future from developer impact fees, and other sources, the following funds incurred deficits in their ending fund balances:

| STIP Papst Street | \$<br>1,782  |
|-------------------|--------------|
| StreetScapes      | 27,518       |
|                   | \$<br>29,300 |

### Note 4 - Risk Management

The City is exposed to various risks of loss related to torts, thefts, damage and destruction of assets, errors and omissions, injuries to employees, and natural disasters. The City is a member of the Golden State Risk Management Authority (GSRMA, the Authority), a public entity risk pool currently operating as a common risk management and insurance program for 170 member cities, counties and districts. The relationship between the City and GSRMA is such that the Authority is not a component unit of the City for financial reporting purposes. GSRMA is governed by a Board consisting of representatives from member municipalities. The Board controls the operations of the Authority, including selection of management and approval of operating budgets, independent of any influence by member municipalities beyond their representation on the Board. Actual surpluses or losses are shared according to a formula developed from overall loss costs and spread to member entities on a percentage basis after a retrospective rating. Financial statements of the Authority may be obtained from GSRMA, Post Office Box 706, Willows, California 95988.

#### Note 5 - Commitments and Contingencies

In the normal course of municipal operations, there are various legal claims and legal actions pending against the City for which no provision has been made in the financial statements because the amount of liability, if any, is unknown. In the opinion of City management, liabilities arising from these claims and legal actions, if any, will not be material to these financial statements. The City has received state and federal funds for specific purposes that are subject to review and audit by the grantor agencies. Although such audits could generate expenditure disallowances under terms of the grants, it is believed that any required reimbursements will not be material. At June 30, 2017, the City was in contract for several funded construction projects, which are expected to be completed in fiscal year 2017-18.

#### Note 6 - Cash and Investments

The City follows the practice of pooling cash and investments of all funds except for restricted funds required to be held by outside custodians, fiscal agents or trustees, under the provisions of bond covenants. Cash and investments at fiscal year end are classified in the accompanying financial statements as follows:

| Statement of Net Position                      |                 |
|--|-----------------|
| Cash and investments                           | \$<br>6,846,712 |
| Cash and Investments consist of the following: |                 |
| Deposits with financial institutions:          |                 |
| Checking accounts                              | \$<br>3,212,767 |
| Money market mutual funds                      | 3,246,201       |
| Fixed income: certificates of deposit          | 251,645         |
| Mutual funds: US government obligations, bonds | 130,542         |
| Investment with Local Agency Investment Fund   | 5,557           |
|  | \$<br>6,846,712 |

#### Collateral and Categorization Requirements

At fiscal year end, the City's carrying amount of demand deposits was \$6,710,288 and the financial institution's account balances were \$6,857,299. The difference of \$147,011 represented outstanding checks and deposits in transit. Of the total demand deposit balances, \$750,000 was insured by the Federal Depository Insurance Corporation (FDIC) and \$5,960,288 was collateralized in accordance with California Government Code Section 53600 – 53609.

#### Investment Policy

The table below identifies the investment types that are authorized under provisions of the City's investment policy adopted September 7, 2005, and in accordance with Section 53601 of the California Government Code. The table also identifies certain provisions of the investment policy that address interest rate risk, credit risk, and concentration of credit risk.

| Authorized Investment Type         | Maximum<br>Maturity | Maximum Percentage of Portfolio | Maximum<br>Investment<br>in One Issuer | Minimum<br>Rating |
|------------------------------------|---------------------|---------------------------------|--|-------------------|
| Certificates of Deposit            | 5 years             | None                            | None                                   | None              |
| Negotiable Certificates of Deposit | 5 years             | 30%                             | None                                   | None              |
| Local Agency Investment Fund       | N/A                 | None                            | \$5m                                   | None              |
| Passbook Savings                   | N/A                 | None                            | None                                   | None              |
| U.S. Government Securities         | 5 years             | None                            | None                                   | None              |
| U.S. Treasury Securities           | 5 years             | None                            | None                                   | None              |
| Bankers Acceptances                | 270 days            | 40%                             | None                                   | None              |
| Commercial Paper                   | 180 days            | 30%                             | None                                   | None              |
| Medium Term Notes                  | 5 years             | 30%                             | None                                   | None              |

#### Disclosures Relating to Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the City of Orland manages its exposure to interest rate risk is by investing in due-on-demand and short-term investments which provide cash flow and liquidity needed for operations.

#### Disclosures Relating to Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The City's investment policy limits credit risk by requiring compliance with the California Government Code for investment of public funds, as described in detail above.

#### Concentration of Credit Risk

The investment policy of the City contains no limitations on the amount that can be invested in any single issuer beyond that stipulated by the California government code. Investments in any one issuer that represent 5% or more of total investments at fiscal year-end are as follows:

| Investment Type           | Fair Value  | Maturity    | Yield | Concentration |
|---------------------------|-------------|-------------|-------|---------------|
| Demand deposit - checking | \$3,212,767 | on demand   | n/a   | 47%           |
| Money market mutual funds | 2,572,360   | on demand   | 0.35% | 37%           |
| MetLife Securities:       |             |             |       |               |
| money market funds        | 673,841     | on demand   | 0.01% | 10%           |
| certificates of deposit   | 251,645     | 2.75 months | 3.95% | 4%            |
| mutual bond funds         | 130,542     | on demand   | 2.60% | 2%            |

#### Custodial Credit Risk

The credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The California government code and the City's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits, other than the following provision for deposits: "The California government code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure City deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits."

The credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California government code and the City's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for investments. With respect to investments, custodial credit risk generally applies only to direct investments in marketable securities. Custodial credit risk does not apply to a local government's indirect investment in securities through the use of mutual funds or government investment pools (such as LAIF).

#### Participation in an External Investment Pool

The City is a voluntary participant in the Local Agency Investment Fund (LAIF). LAIF, established in 1977, is regulated by California Government Code Section 16429 and under the day to day administration of the California State Treasurer. There is a five member Local Investment Advisory Board that is chaired by the State Treasurer. LAIF determines fair value of its investment portfolio based on market quotations for those securities where market quotations are readily available, and on amortized cost or best estimate for those securities where market value is not readily available. LAIF is part of the Pooled Money Investment Account (PMIA) and under the control of the State Treasurer's Office, which is audited by the Bureau of State Audits. As of June 30, 2017, PMIA had approximately \$77.6 billion in investments. Audited financial statements of PMIA may be obtained from the California State Treasurer's web site at www.treasurer.ca.gov. The fair value of the City's investment in this pool is reported in the accompanying financial statements at amounts based upon the City's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation

to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis.

Note 7 - Capital Assets

Governmental-type capital asset activity for the year consists of the following:

|                               |      | Beginning<br>Balance | Additions/<br>ompletions | Retirements/ Adjustments |    | Ending<br>Balance |
|-------------------------------|------|----------------------|--------------------------|--------------------------|----|-------------------|
| Non-depreciable Assets        |      |                      |                          |                          |    |                   |
| Land                          | \$   | 306,681              | \$<br>                   | \$<br>                   | \$ | 306,681           |
| Deposit - fire truck purchase |      | 220,000              | 655,090                  | (875,090)                |    | -                 |
| Construction-in-progress      | · 0= | 474,975              | 162,368                  | (503,509)                |    | 133,834           |
|                               |      | 1,001,656            | 817,458                  | (1,378,599)              |    | 440,515           |
| Depreciable Assets:           |      |                      |                          |                          |    |                   |
| Buildings and infrastructure  |      | 6,297,997            | 503,509                  | ( ,= , )                 |    | 6,801,506         |
| Vehicles and equipment        |      | 1,415,218            | 1,452,516                |                          |    | 2,867,734         |
|                               |      | 7,713,215            | 1,956,025                | -                        |    | 9,669,240         |
| Accumulated Depreciation      |      | (2,294,897)          | (332,805)                |                          |    | (2,627,702)       |
| Depreciable assets, net       |      | 5,418,318            | 1,623,220                | 14                       |    | 7,041,538         |
| Total capital assets, net     | \$   | 6,419,974            | \$<br>2,440,678          | \$<br>(1,378,599)        | \$ | 7,482,053         |

# Business-type capital asset activity for the year was as follows:

|                 |   |   | Retirements/ Dispositions   |   | Ending<br>Balance   |   |
|-----------------|---|---|---|---|---|---|
|                 |   |   |   |   |   |   |
| \$<br>-         | \$  | -   | \$  | 4   | \$  |   |
| <br>550,550     |   | 755,130   | <u> </u>  | 1,21  |   | 1,305,680   |
| 550,550         |   | 755,130   | -   | e/  |   | 1,305,680   |
|                 |   |   |   |   |   |   |
|                 |   |   |   |   |   |   |
| 2,575,960       |   | 116,554   |   | -   |   | 2,692,514   |
| (1,552,123)     |   | (53,520)  |   | -   |   | (1,605,643)   |
| 1,023,837       |   | 63,034  |   | -   |   | 1,086,871   |
| \$<br>1,574,387 | \$  | 818,164   | \$  |   | \$  | 2,392,551   |
| \$<br>          | 550,550<br>550,550<br>2,575,960<br>(1,552,123)<br>1,023,837 | \$ - \$ 550,550 550,550 2,575,960 (1,552,123) 1,023,837 | Balance     Completions       \$ -     \$ -       550,550     755,130       550,550     755,130       2,575,960     116,554       (1,552,123)     (53,520)       1,023,837     63,034 | Balance         Completions         Disposation           \$ - \$ - \$         \$           550,550         755,130           550,550         755,130           2,575,960         116,554           (1,552,123)         (53,520)           1,023,837         63,034 | Balance         Completions         Dispositions           \$ -         \$ -         \$ -           550,550         755,130         -           550,550         755,130         -           2,575,960         116,554         -           (1,552,123)         (53,520)         -           1,023,837         63,034         - | Balance         Completions         Dispositions           \$ - \$ - \$ - \$         \$           550,550         755,130         -           550,550         755,130         -           2,575,960         116,554         -           (1,552,123)         (53,520)         -           1,023,837         63,034         - |

| SEWER UTILITY FUND   | Beginning<br>Balance |   | Additions/ Completions    |   | Retirements/<br>Dispositions |                               | Ending<br>Balance |   |
|--|----------------------|---|---------------------------|---|------------------------------|-------------------------------|-------------------|---|
| Non-depreciable Assets:  Land  | \$                   | 8,580                                       | \$                        | -                                       | \$                           | -                             | \$                | 8,580                                     |
| Construction-in-progress   |                      | 8,580                                       |                           | 13,039<br>13,039                        |                              |                               |                   | 13,039<br>21,619                          |
| <u>Depreciable Assets:</u> System infrastructure,  |                      |   |                           |   |                              |                               |                   |   |
| improvements & equipment   |                      | 1,718,607                                   |                           | 1,013,215                               |                              | -                             |                   | 2,731,822                                 |
| Accumulated Depreciation   |                      | (778,073)                                   |                           | (39,475)                                |                              |                               |                   | (817,548)                                 |
| Depreciable assets, net  |                      | 940,534                                     |                           | 973,740                                 |                              |                               |                   | 1,914,274                                 |
| Total capital assets, net  | \$                   | 949,114                                     | \$                        | 986,779                                 | \$                           | -                             | \$                | 1,935,893                                 |
| INDUSTRIAL SEWER UTILITY  Depreciable Assets: System infrastructure, improvements & equipment Accumulated Depreciation | \$                   | eginning<br>Balance<br>588,444<br>(448,273) | \$                        | dditions/<br>mpletions<br>-<br>(14,715) | Dispo                        | ements/<br>ositions<br>-<br>- | \$                | Ending<br>Balance<br>588,444<br>(462,988) |
| Total capital assets, net  | \$                   | 140,171                                     |                           | (14,715)                                | \$                           |                               | \$                | 125,456                                   |
| BUILDING OFFICIAL FUND   | Beginning<br>Balance |   | Additions/<br>Completions |   | Retirements/<br>Dispositions |                               |                   | Ending<br>Balance                         |
| Depreciable Assets:  |                      |   |                           |   |                              |                               |                   |   |
| Vehicles and equipment   | \$                   | 16,934                                      | \$                        | -                                       | \$                           | -                             | \$                | 16,934                                    |
| Accumulated Depreciation   |                      | (9,421)                                     |                           |   |                              |                               |                   | (9,421)                                   |
| Total capital assets, net  | \$                   | 7,513                                       | \$                        | -                                       | \$                           | -                             | \$                | 7,513                                     |

#### Note 8 - Receivables

Accounts and other receivables as reported in the statement of net position consist of the following:

| Governmental Activities:  |    |         |
|---------------------------|----|---------|
| Sales taxes               | \$ | 269,600 |
| Sales tax - Measure A     |    | 163,616 |
| Intergovernmental         |    | 112,148 |
| Property taxes            |    | 41,855  |
| Transient occupancy taxes |    | 16,239  |
| Franchise fees            |    | 11,517  |
|                           | \$ | 614,975 |
| Business-type Activities: |    |         |
| Water utility customers   |    | 59,406  |
| Sewer utility customers   | -  | 65,481  |
|                           | \$ | 124,887 |

Notes receivable and accrued interest in the amount of \$6,432,652 consist of deferred repayment loans provided under the City housing and economic development department's affordable housing purchase and rehabilitation grant award programs. The loans are collateralized by deeds of trust on the purchased or improved properties. Repayment terms vary from 15 to 30 years. Some of the loans provide for accrued interest forgiveness under pre-determined contract guidelines.

#### Note 9 - Payables

Accounts payable, as reported in the statement of net position, are comprised of the following:

| \$<br>4,826   |
|---------------|
| 6,648         |
| 8,741         |
| 3,240         |
| \$<br>23,455  |
|               |
| \$<br>115,089 |
| 64,029        |
| 14,744        |
| \$<br>193,862 |
| \$            |

#### Note 10 - Subsequent Events

The management of the City has reviewed the results of operations for the period from its year end June 30, 2017 through January 8, 2018, the date the financial statements were available to be issued in "draft" form, and have determined that no adjustments are necessary to the amounts reported in the accompanying financial statements nor have any subsequent events occurred, the nature of which would require disclosure.

Note 11 - Long-term Obligations

The following summarizes changes in long-term obligations and commitments for the year:

| GOVERNMENTAL ACTIVITIES             |    | Beginning<br>Balance                     | P    | Additions | Re  | eductions |    | End of<br>Year |    | ue Within<br>ne Year |
|-------------------------------------|----|--|------|-----------|-----|-----------|----|----------------|----|----------------------|
| Land purchase loan                  | \$ | 113,002                                  | \$   | -         | \$  | (8,145)   | \$ | 104,857        | \$ | 8,145                |
| Truck loan                          |    | 92,977                                   |      | 1.15      |     | (13,776)  |    | 79,201         |    | 13,776               |
| Fire engine loan                    |    | -  |      | 615,816   |     | ÷         |    | 615,816        |    | 58,912               |
| Equipment & vehicle loan            |    | -  |      | 489,206   |     | 19        |    | 489,206        |    | 12,943               |
| Solar equipment loan                |    | -  |      | 425,268   |     | -         |    | 425,268        |    | 26,358               |
| Energy equipment loan               |    | 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1 |      | 164,540   |     | -         |    | 164,540        |    | 2,399                |
| Pension obligation bonds            |    | 1,378,500                                |      | -         | (   | 270,800)  |    | 1,107,700      |    | 270,800              |
| Net pension liability               |    | 2,939,022                                |      | 910,998   |     | -         |    | 3,850,020      |    | -                    |
| Net OPEB obligation                 |    | 319,219                                  |      | -         |     | 2         |    | 319,219        |    | -                    |
| Compensated absences                |    | 203,871                                  |      | 47,104    |     | -         |    | 250,975        |    | 62,744               |
|                                     | \$ | 5,046,591                                | \$ 2 | 2,652,932 | \$( | 292,721)  | \$ | 7,406,802      | \$ | 456,077              |
| BUSINESS-TYPE ACTIVITIES Water Fund |    |  |      |           |     |           |    |                |    |                      |
| State loan - water well             | \$ | 402,413                                  | \$   | 550,638   | \$  |           | \$ | 953,051        | \$ |                      |
| Equipment & vehicle loan            | φ  | 402,413                                  | Ψ    | 116,555   | φ   | ē         | φ  | 116,555        | Φ  | 3,091                |
| Solar equipment loan                |    | -  |      | 598,525   |     |           |    | 598,525        |    | 37,097               |
| Energy equipment loan               |    | - 5                                      |      | 684,140   |     |           |    | 684,140        |    | 9,973                |
| Energy equipment loan               |    | 7  |      | 004,140   |     | -         |    | 004,140        |    | 9,913                |
| Sewer Fund                          |    |  |      |           |     |           |    |                |    |                      |
| Equipment loan                      |    | =  |      | 854,101   |     | -         |    | 854,101        |    | 82,144               |
| Equipment & vehicle loan            |    |  |      | 127,032   |     | -         |    | 127,032        |    | 3,284                |
| Solar equipment loan                |    | 4  |      | 551,273   |     | -         |    | 551,273        |    | 34,168               |
| Energy equipment loan               |    | -  |      | 17,320    |     | 2         |    | 17,320         |    | 252                  |
| Net pension liability               |    | 979,674                                  |      | 173,523   |     | -         |    | 1,153,197      |    |                      |
| Net OPEB obligation                 |    | 106,443                                  |      |           |     | -         |    | 106,443        |    | 4.7                  |
| Compensated absences                |    | 123,484                                  |      | 27,904    |     | (2,720)   |    | 148,668        |    | 37,167               |
|                                     | \$ | 1,612,014                                | \$ 3 | 3,701,011 | \$  | (2,720)   | \$ | 5,310,305      | \$ | 207,176              |

#### Land Purchase Loan

Real estate purchase financing agreement dated March 24, 2016 for the purchase of land, at a cost of \$115,000, secured by subject property. The property is currently being used as a public parking lot. Repayment of principal and interest is amortized over 144 months beginning April 24, 2016 with interest at 3% per annum.

| Year Ending |           |         |                    |        |               |  |       |
|-------------|-----------|---------|--------------------|--------|---------------|--|-------|
| June 30,    | Principal |         | Principal Interest |        | ipal Interest |  | Total |
| 2018        | \$        | 8,145   | \$                 | 3,278  | \$<br>11,423  |  |       |
| 2019        |           | 8,778   |                    | 2,645  | 11,423        |  |       |
| 2020        |           | 9,045   |                    | 2,378  | 11,423        |  |       |
| 2021        |           | 9,320   |                    | 2,103  | 11,423        |  |       |
| 2022        |           | 9,749   |                    | 1,674  | 11,423        |  |       |
| 2023-2027   |           | 50,984  |                    | 5,761  | 56,745        |  |       |
| 2028        |           | 8,836   |                    | 106    | 8,942         |  |       |
|             | \$        | 104,857 | \$                 | 17,945 | \$<br>122,802 |  |       |
|             | -         |         | -                  |        |               |  |       |

#### Truck Loan

Lease-Purchase agreement dated April13, 2015 for the purchase of a 2015 Ford F550 truck and bucket attachment for a total price of \$105,481, secured by subject vehicle. Repayment of principal and interest is amortized over 84 months beginning August 1, 2015 with interest at 3% per annum.

Future payment requirements consist of the following:

| Year Ending |           |        |    |         |       |        |  |
|-------------|-----------|--------|----|---------|-------|--------|--|
| June 30,    | Principal |        | lr | nterest | Total |        |  |
| 2018        | \$        | 13,776 | \$ | 3,468   | \$    | 17,244 |  |
| 2019        |           | 14,940 |    | 2,304   |       | 17,244 |  |
| 2020        |           | 15,528 |    | 1,716   |       | 17,244 |  |
| 2021        |           | 16,188 |    | 1,056   |       | 17,244 |  |
| 2022        |           | 18,769 |    |         |       | 18,769 |  |
|             | \$        | 79,201 | \$ | 8,544   | \$    | 87,745 |  |
|             |           |        |    |         |       |        |  |

#### Fire Engine Loan

Lease-Purchase agreement dated March 20, 2016 for the purchase of a 2016 Pierce 107' Aerial Truck for a total price of \$855,757, secured by subject vehicle. Repayment of principal and interest is amortized over 10 years beginning March 10, 2017 with interest at 3% per annum.

| Year Ending | _  |                    |    |         |               |
|-------------|----|--------------------|----|---------|---------------|
| June 30,    |    | Principal Interest |    | nterest | Total         |
| 2018        | \$ | 58,912             | \$ | 17,785  | \$<br>76,697  |
| 2019        |    | 60,664             |    | 16,033  | 76,697        |
| 2020        |    | 62,469             |    | 14,228  | 76,697        |
| 2021        |    | 64,328             |    | 12,369  | 76,697        |
| 2022        |    | 66,241             |    | 10,456  | 76,697        |
| 2023-2026   |    | 303,202            |    | 3,586   | 306,788       |
|             | \$ | 615,816            | \$ | 74,457  | \$<br>690,273 |
|             |    |                    |    |         |               |

#### Pension Obligation Bonds

In 2012, the City issued \$2,308,200 in taxable bonds to refund an obligation to the California Public Employees Retirement System (CalPERS), in an effort to reduce its interest rate from 7.5% to a blended rate of 4.15%, which will provide an estimated total savings of \$178,000 over a 10 year period. Principal and interest payments are semi-annual. The bonds are secured by a pledge of general fund revenue.

Future bond payment requirements consist of the following:

| Year Ending |           |           |          |         |       |           |
|-------------|-----------|-----------|----------|---------|-------|-----------|
| June 30,    | Principal |           | Interest |         | Total |           |
| 2018        | \$        | 270,800   | \$       | 44,017  | \$    | 314,817   |
| 2019        |           | 319,200   |          | 30,403  |       | 349,603   |
| 2020        |           | 151,300   |          | 20,130  |       | 171,430   |
| 2021        |           | 164,200   |          | 13,332  |       | 177,532   |
| 2022        |           | 202,200   |          | 4,519   |       | 206,719   |
|             | \$        | 1,107,700 | \$       | 112,401 | \$    | 1,220,101 |
|             |           |           |          |         |       |           |

#### Compensated Absences

City employees accumulate earned but unused vacation benefits. No expenditure is reported for these accrued amounts in the governmental funds financial statements. However, in the statement of activities the expenditure is allocated to each function based on usage. Vested compensated absences, payable in accordance with various collective bargaining agreements at year end, were reported in the statement of net position in the amount of \$250,975 for governmental activities, and \$148,668 for business-type activities.

# State Water Resources Control Board

Construction financing agreement dated March 2015 for a new water well, in an amount not to exceed \$1,160,268, unsecured. Repayment of principal is amortized over 30 years, with a zero interest rate. Principal payments will begin within one year of completion of the well, and are estimated at \$39,000 per year.

#### Sewer Plant Equipment Loan

Lease-Purchase agreement dated September 1, 2017 for the purchase of sewer pond equipment for a total price of \$854,101. Repayment of principal and interest is amortized over 84 months beginning October 1, 2017 with interest at 3% per annum.

| Year Ending |           |         |               |    |         |  |  |
|-------------|-----------|---------|---------------|----|---------|--|--|
| June 30,    | Principal |         | Interest      |    | Total   |  |  |
| 2018        | \$        | 82,144  | \$<br>55,074  | \$ | 137,218 |  |  |
| 2019        |           | 112,816 | 24,402        |    | 137,218 |  |  |
| 2020        |           | 116,697 | 20,521        |    | 137,218 |  |  |
| 2021        |           | 120,712 | 16,506        |    | 137,218 |  |  |
| 2022        |           | 124,862 | 12,356        |    | 137,218 |  |  |
| 2023-2025   |           | 296,870 | <br>11,870    |    | 308,740 |  |  |
|             | \$        | 854,101 | \$<br>140,729 | \$ | 994,830 |  |  |

#### Equipment Loan

Lease-Purchase agreement dated September 27, 2016 for the purchase of trucks, excavator/cats, asphalt equipment, and street sweeper for a total price of \$732,791. Repayment of principal and interest is amortized over 60 months beginning October 1, 2017 with interest at 3% per annum.

Future payment requirements consist of the following:

| Year Ending |           |         |          |         |       |         |
|-------------|-----------|---------|----------|---------|-------|---------|
| June 30,    | Principal |         | Interest |         | Total |         |
| 2018        | \$        | 101,381 | \$       | 59,551  | \$    | 160,932 |
| 2019        |           | 139,672 |          | 21,260  |       | 160,932 |
| 2020        |           | 144,992 |          | 15,940  |       | 160,932 |
| 2021        |           | 150,515 |          | 10,417  |       | 160,932 |
| 2022        |           | 156,248 |          | 4,684   |       | 160,932 |
| 2023        |           | 39,983  |          | 249     |       | 40,232  |
|             | \$        | 732,791 | \$       | 112,101 | \$    | 844,892 |

#### Solar Equipment Loan

Lease-Purchase agreement dated June 20, 2017 for the purchase and installation of solar energy equipment. Repayment of principal and interest is amortized over 15 years beginning June 1, 2018 with a net effective interest rate of 1.8% per annum after the Clean Renewable Energy Bonds (CREB) Federal subsidy.

| Year Ending |        |           |    |          |    |           |
|-------------|--------|-----------|----|----------|----|-----------|
| June 30,    |        | Principal |    | Interest |    | Total     |
| 2018        | \$     | 40,574    | \$ | 59,555   | \$ | 100,129   |
| 2019        |        | 97,623    |    | 61,916   |    | 159,539   |
| 2020        |        | 98,779    |    | 57,902   |    | 156,681   |
| 2021        | 99,950 |           |    | 53,840   |    | 153,790   |
| 2022        |        | 101,134   |    | 49,730   |    | 150,864   |
| 2023-2027   |        | 523,920   |    | 185,276  |    | 709,196   |
| 2028-2032   |        | 613,086   |    | 76,149   |    | 689,235   |
|             | \$     | 1,575,066 | \$ | 544,368  | \$ | 2,119,434 |
|             |        |           |    |          |    |           |

#### Energy Equipment Loan

Lease-Purchase agreement dated April 1, 2017 for the purchase and installation of energy efficiency upgrades and equipment. Repayment of principal and interest is amortized over 15 years beginning April 1, 2018 with interest at 3% per annum.

Future payment requirements consist of the following:

| Year Ending | ,         |         |          |         |       |           |
|-------------|-----------|---------|----------|---------|-------|-----------|
| June 30,    | Principal |         | Interest |         | Total |           |
| 2018        | \$        | 12,624  | \$       | 26,782  | \$    | 39,406    |
| 2019        |           | 47,904  |          | 24,908  |       | 72,812    |
| 2020        |           | 49,332  |          | 23,480  |       | 72,812    |
| 2021        |           | 50,803  |          | 22,009  |       | 72,812    |
| 2022        |           | 52,318  |          | 20,494  |       | 72,812    |
| 2023-2027   |           | 285,946 |          | 78,115  |       | 364,061   |
| 2028-2032   |           | 367,073 |          | 33,394  |       | 400,467   |
|             | \$        | 866,000 | \$       | 229,182 | \$    | 1,095,182 |
|             |           |         |          |         |       |           |

#### Note 12 - Interfund Transactions

The following summarizes internal loans. During the year, several funds did not have adequate cash for operations; consequently other funds were able to provide short-term loans for working capital requirements. These balances have been eliminated in the government-wide statements and are expected to be repaid within the next fiscal year, except as noted below.

| \$<br>133,528 |
|---------------|
| 451,457       |
| \$<br>584,985 |
|               |
| \$<br>451,457 |
| 54,798        |
| 49,429        |
| 29,301        |
| \$<br>584,985 |
| \$            |

In 2005, the City Council authorized by Resolution, a \$436,122 loan from the water enterprise fund to the general fund to provide for the purchase of real estate for development of a facility to be used for public safety services. The loan accrues interest at the Local Agency Investment Fund (LAIF) rate. Repayment of the loan is scheduled over a 30-year period to the extent that the general fund has available resources, and may be deferred. At year end the outstanding balance, including interest was \$451,457.

## Note 13 - Postemployment Benefits Other Than Pensions

#### Plan Description

Upon completion of twenty years of City of Orland service, and upon retiring from City service, Non-safety

employees who were regular full-time employees as of July 1, 2013, shall be eligible of receive a contribution of 1% for each year of City service applied toward the cost of the employee-only medical premium if the employee is covered by employee-only insurance at the time of retirement, or applied to the cost of the employee-plus-one-dependent premium if the employee and his or her dependent are covered by the City's medical insurance at the time of retirement. This benefit expires when the employee/retiree qualifies for Medicare. If the dependent becomes Medicare eligible prior to the retiree, the contribution shall be applied to the cost of the employee-only premium. There were six retirees when the City had CalPERS medical insurance which guaranteed a monthly benefit of \$108 for life.

#### **Funding Policy**

The City Council did not fund the OPEB plan in the current fiscal year, and reviews its funding requirements and policy on an annual basis.

#### Annual OPEB Cost and Net OPEB Obligation

Annual cost/expense of the Other Postemployment Benefit (OPEB) plan is calculated based on the annual required contribution (ARC) of the employer. The City has elected to calculate the ARC and related information using the alternative measurement method permitted by GASB for employers in plans with fewer than one hundred total plan members. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities (or funding excess) over a period of 30 years.

The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the Plan, and changes in its net OPEB obligation to the Retiree Health Plan:

| Annual Required Contribution                   | \$ | 25,239   |
|--|----|----------|
| Interest on the net OPEB obligation            |    | 535      |
| Adjustment to the Annual Required Contribution |    | (829)    |
| Annual OPEB cost                               |    | 24,945   |
| Payments made                                  | -  | (18,593) |
| Increase in net OPEB obligation                |    | 6,352    |
| Net OPEB obligation - beginning of year        |    | 26,735   |
| Net OPEB obligation - end of year              | \$ | 33,087   |

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation for the current fiscal year was as follows:

| Fiscal Year<br>Ended | - 23 | Annual<br>PEB Cost | ual OPEB<br>Contributed | Percentage of<br>Annual Cost<br>Contributed | Net<br>OPEB<br>bligation |
|----------------------|------|--------------------|-------------------------|---|--------------------------|
| June 30, 2014        | \$   | 23,437             | \$<br>15,485            | 66%   | \$<br>18,860             |
| June 30, 2015        | \$   | 23,360             | \$<br>15,485            | 66%   | \$<br>26,735             |
| June 30, 2016        | \$   | 24,945             | \$<br>18,593            | 75%   | \$<br>33,087             |
|                      |      |                    |                         |   |                          |

# Funding Status and Funding Progress

As of July 1, 2015, the actuarial accrued liability (AAL) for benefits was \$425,662, all of which is unfunded. The projection of future benefit payments for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrences of events far into the future. Examples include assumptions about future employment, mortality and healthcare cost trends. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about

the future. The schedule of funding progress presents multiyear trend information, when available, about whether the actuarial value of plan assets are increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

#### Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The methods and assumptions used include techniques that are designed to reduce the effects of short term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term prospective of the calculations.

The following simplifying assumptions were made:

Retirement age for active employees – Based on the historical average retirement age for the covered group, active plan members were assumed to retire at age 60, or at the first subsequent year in which the member would qualify for benefits.

Mortality – Life expectancies at the calculation date are based on the most recent mortality tables published by the National Center for Health Statistics website (www.cdc.gov). The calculation of OPEB liability for each year is based on the assumption that all participants will live until their expected age as displayed in the mortality tables.

Turnover – The probability that an employee will remain employed until the assumed retirement age was determined using non-group-specific age-based turnover data provided in Table 1 in paragraph 35 of GASB Statement No. 45. In addition the expected future working lifetimes of employees were determined using Table 2 in paragraph 35c of GASB Statement No. 45.

Healthcare cost trend rate – Healthcare cost trend rates were selected based on a combination of national and state trend surveys as well as professional judgment. The ultimate trend rate was 4.0%.

Health insurance premiums – 2015 health insurance premiums for retirees were used as a basis for calculation of the present value of total benefits to be paid. An employee is assumed to continue with the same medical plan upon retirement. If an employee waived medical coverage, then such waiver is assumed to continue into retirement.

*Medicare Coordination* – Medicare was assumed as the primary payer for current and future retirees at age 65.

Payroll increase – Changes in the payroll for current employees are expected to increase at a rate of approximately 2.5% annually.

Discount rate – The calculation uses an annual discount rate of 2%. This is based on the assumed long-term return on plan assets or employer assets.

Actuarial cost method – The entry age actuarial cost method was used. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payrolls on an open basis over 30 years.

#### Plan for Funding

On an ongoing basis, the City will be reviewing its assumptions, comparing them against actual experience and recalculating the needed funding with the goal of paying for postemployment benefits out of interest earned on designated funds.

#### Note 14 - Defined Benefit Pension Plan

#### A. General Information about the Plan

#### Plan Description

The City provides pension benefits to eligible employees through a cost-sharing multiple-employer defined benefit pension plan administered by the California Public Employees Retirement System (CalPERS). CalPERS acts as a common investment and administrative agent for participating public entities within the State of California. Benefit provisions and all other requirements are established by State statute and City ordinance. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions, and membership information, that can be found on the CalPERS website.

#### Benefits Provided

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50-55 with statutorily reduced benefits. Death benefits are the pre-retirement Optional Settlement 2W Death Benefit, and the post-retirement death benefit lump sum. The cost of living adjustments for each plan are applied as specified by the Public Employees Retirement Law.

The Plan's provisions and benefits are summarized as follows:

|   | Miscellaneous Plan |                  |  |  |  |
|---|--------------------|------------------|--|--|--|
|   | Prior to           | On or after      |  |  |  |
| Hire date   | January 1, 2013    | January 1, 2013  |  |  |  |
| Benefit formula                                   | 2.7% @ 55          | 2.7% @ 62        |  |  |  |
| Benefit vesting schedule                          | 5 years svc        | 5 year svc       |  |  |  |
| Benefit payments                                  | monthly for life   | monthly for life |  |  |  |
| Retirement age                                    | 55                 | 62               |  |  |  |
| Monthly benefits, as a % of eligible compensation | 2.7%               | 2.7%             |  |  |  |
| Required employee contribution rates              | 6.891%             | 7.949%           |  |  |  |
| Required employer contribution rates              | 10.781%            | 11.008%          |  |  |  |

|   | Safety Plan      |                  |  |  |  |
|---|------------------|------------------|--|--|--|
|   | Prior to         | On or after      |  |  |  |
| Hire date   | January 1, 2013  | January 1, 2013  |  |  |  |
| Benefit formula                                   | 3% @ 50          | 2.7% @ 57        |  |  |  |
| Benefit vesting schedule                          | 5 years svc      | 5 year svc       |  |  |  |
| Benefit payments                                  | monthly for life | monthly for life |  |  |  |
| Retirement age                                    | 55               | 57               |  |  |  |
| Monthly benefits, as a % of eligible compensation | 3.0%             | 2.7%             |  |  |  |
| Required employee contribution rates              | 8.980%           | 11.500%          |  |  |  |
| Required employer contribution rates              | 20.774%          | 18.428%          |  |  |  |

#### Contributions

The City makes contributions required as the employer. Employee members are required to make contributions of their annual covered salary in an amount depending upon date of hire. The contribution requirements of the plan are established and may be amended by CalPERS. Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Plan are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. For the year ended June 30, 2017, employer pension plan contributions were \$467,497.

### B. Pension Liabilities, Pension Expense and Deferred Outflows/Inflows of Resources Related to Pensions

As of June 30, 2017, the City reported a net pension liability for its Proportionate Share of the Net Pension Liability of the CalPERS Public Agency Cost-Sharing Plan as follows:

| Total pension liability | \$<br>18,999,588 |
|-------------------------|------------------|
| Fiduciary net position  | 13,996,371       |
| Net pension liability   | 5,003,217        |

The City's net pension liability of its Plan with CalPERS is measured as the proportionate share of the net pension liability. The net pension liability of the Plan is measured as of June 30, 2016, and the total pension liability for the Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2015 rolled forward to June 30, 2016 using standard update procedures. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. The City's proportionate share of the net pension liability as of June 30, 2016, the measurement date, was 0.05782%. For the year ended June 30, 2017, the City recognized pension expense of \$611,091.

The City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|  | Outf  | ferred<br>lows of<br>ources | Deferred<br>Inflows of<br>Resources |         |  |
|--|-------|-----------------------------|-------------------------------------|---------|--|
| Differences between expected and actual experience           | \$    |                             | \$                                  | 7,431   |  |
| Changes of assumptions                                       | Ψ     | -                           | Ψ                                   | 135,259 |  |
| Differences between projected and actual investment earnings | !     | 686,665                     |                                     | -       |  |
| Change in employer's proportion                              |       | 150,713                     |                                     | 3,370   |  |
| Differences between employer's share of contributions        |       | -                           |                                     | 169,981 |  |
| Pension contributions subsequent to the measurement date     |       | 467,497                     |                                     | -       |  |
|  | \$ 1, | 304,875                     | \$                                  | 316,041 |  |

Recognition of Deferred Outflows and (Inflows) of Resources in Future Pension Expense is as follows:

| Year End | ed |         |
|----------|----|---------|
| June 30  | 1  |         |
| 2018     | \$ | (5,567) |
| 2019     |    | 34,632  |
| 2020     |    | 314,032 |
| 2021     |    | 178,238 |

#### C. Actuarial Assumptions

The total pension liability for this plan's actuarial valuation was determined using the following actuarial assumptions:

| Valuation Date            | June 30, 2015         |  |  |  |  |
|---------------------------|-----------------------|--|--|--|--|
| Measurement Date          | June 30, 2016         |  |  |  |  |
| Actuarial Cost Method     | Entry-Age Normal Cost |  |  |  |  |
| Actuarial Assumptions:    |                       |  |  |  |  |
| Discount Rate             | 7.65%                 |  |  |  |  |
| Inflation                 | 2.75%                 |  |  |  |  |
| Payroll Growth            | 3.00%                 |  |  |  |  |
| Projected Salary Increase | 3.2% - 15.0% (1)      |  |  |  |  |
| Investment Rate of Return | 7.5% (2)              |  |  |  |  |
|                           |                       |  |  |  |  |

- (1) Depending on age, service, and type of employment
- (2) Net of pension plan investment expenses, including inflation

#### D. Discount Rate

The discount rate used to measure the total pension liability was 7.65% for the Plan. To determine whether the municipal bond rate should be used in the calculation of a discount rate, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 7.65 percent discount rate is adequate and the use of the municipal bond rate calculation is not necessary. The long-term expected discount rate of 7.65 percent will be applied to all plans in the Public Employees Retirement Fund (PERF). The stress test results are presented in a detailed report that can be obtained from the CalPERS website.

According to Paragraph 30 of GASB 68, the long-term discount rate should be determined without reduction for pension plan administrative expense. The 7.65 percent investment return assumption used in this accounting valuation is gross of administrative expenses. Administrative expenses are assumed to be 15 basis points. An investment return net of administrative expenses would be 7.50 percent. Using this lower discount rate has resulted in a slightly higher Total Pension Liability and Net Pension Liability. CalPERS checked the materiality threshold for the difference in calculation and did not find it to be a material difference.

CalPERS is scheduled to review all actuarial assumptions as part of its regular Asset Liability Management (ALM) review cycle that is scheduled to be completed in February 2018. Any changes to the discount rate will require Board action and proper stakeholder outreach. For these reasons, CalPERS expects to continue using a discount rate net of administrative expenses for GASB 67 and 68 calculations through at least the

2017-18 fiscal year and will continue to check the materiality of the difference in calculation until such time as they have changed their methodology.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach.

Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each asset class. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

CalPERS adheres to an Asset Allocation Strategy which establishes asset class allocation policy targets and ranges, and manages those asset class allocations within their policy ranges. The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These rates of return are net of administrative expenses. The asset allocation has an expected long-term blended rate of return of 7.5 percent.

| Asset Class                | New Strategic Allocation |
|----------------------------|--------------------------|
| Global Equity              | 51.00%                   |
| Global Fixed Income        | 20.00%                   |
| Inflation Sensitive Assets | 6.00%                    |
| Private Equity             | 10.00%                   |
| Real Assets                | 12.00%                   |
| Other                      | 0.00%                    |
| Liquid Assets              | 1.00%                    |
|                            | 100.00%                  |

#### E. Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the unfunded net pension liability calculated using the discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

|                       | Disc | ount Rate -1% | Cur | rent Discount | Discount Rate +1% |           |  |  |
|-----------------------|------|---------------|-----|---------------|-------------------|-----------|--|--|
|                       |      | 6.65%         | R   | ate 7.65%     | 8.65%             |           |  |  |
| Net Pension Liability | \$   | 7,569,341     | \$  | 5,003,217     | \$                | 2,887,989 |  |  |

#### Note 15 - Future Accounting Pronouncements

The Governmental Accounting Standards Board (GASB) has released the following new pronouncements, which can be read in their entirety at http://www.gasb.org.

GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.

Effective Date: The requirements of this Statement are effective for periods beginning after June 15, 2017. This Statement sets new reporting requirements for government employer OPEB plans, whether or not funded, and replaces GASB 45. Because it follows Statement 68 (the new pension accounting standard) very closely, the required calculations and terms may be familiar.

GASB Statement No. 83, Certain Asset Retirement Obligations

Effective Date: The requirements of this Statement are effective for reporting periods beginning after June 15, 2018. Earlier application is encouraged. (Issued 11/16)

GASB Statement No. 84, Fiduciary Activities

Effective Date: The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. Earlier application is encouraged. (Issued 01/17)

GASB Statement No. 85, Omnibus 2017

Effective Date: The provisions of this Statement are effective for periods beginning after June 15, 2017. Earlier application is encouraged. (Issued 03/17)

GASB Statement No. 86, Certain Debt Extinguishment Issues

Effective Date: The requirements of this Statement are effective for reporting periods beginning after June 15, 2017. Earlier application is encouraged. (Issued 05/17)

GASB Statement No. 87, Leases

Effective Date: For reporting periods beginning after December 15, 2019. (Issued 06/17)

Note 16 - Fund Balance Designations Section of the Balance Sheet

| Fund Balances                            |    | General<br>Fund |        | Development<br>Impact Fees<br>Fund |      | Nonmajor<br>Governmental<br>Funds |    | Total     |  |
|--|----|-----------------|--------|------------------------------------|------|-----------------------------------|----|-----------|--|
| Nonspendable:                            | \$ | 133,528         | \$     | -                                  | \$   |                                   | \$ | 133,528   |  |
| Restricted for:                          |    |                 |        |                                    |      |                                   |    |           |  |
| DIF capital expenditures                 |    | -               | 2,     | 149,542                            |      | -                                 |    | 2,149,542 |  |
| Deposits                                 |    | 33,517          |        | -                                  |      | -                                 |    | 33,517    |  |
| CA BSCC grant                            |    |                 |        | <del>, ,</del> ,                   |      | 5,528                             |    | 5,528     |  |
| Gas tax - streets/sidewalks              |    | <u> </u>        |        | -                                  |      | 117,335                           |    | 117,335   |  |
| Transportation tax - streets             |    | -               |        | 2                                  |      | 10,296                            |    | 10,296    |  |
| Assessment Districts maintenance         |    | 4               |        |                                    |      | 520,769                           |    | 520,769   |  |
| Library remodel/book purchases           |    | -               |        | -                                  |      | 101,390                           |    | 101,390   |  |
| Public safety grant funds                |    | _               |        | -                                  |      | 87,735                            |    | 87,735    |  |
| CDBG - program reuse funds               |    | -               |        | _                                  |      | 316,492                           |    | 316,492   |  |
| Total restricted fund balances           |    | 33,517          | 2,     | 149,542                            | 1    | ,159,545                          |    | 3,342,604 |  |
| Committed to:                            |    |                 |        |                                    |      |                                   |    |           |  |
| Measure A Public Safety Capital Projects |    | 163,616         |        | -1,2                               |      | <u> </u>                          |    | 163,616   |  |
| Total committed fund balances            |    | 163,616         |        | 1                                  |      | <u> </u>                          |    | 163,616   |  |
| Assigned to:                             |    |                 |        |                                    |      |                                   |    |           |  |
| Community Center                         |    | 4               |        | -                                  |      | 1,317                             |    | 1,317     |  |
| Downtown signs                           |    | 2               |        | 7.2.                               |      | 1,502                             |    | 1,502     |  |
| Arts Commission                          |    | _               |        | -                                  |      | 88,174                            |    | 88,174    |  |
| Nomlaki Donation                         |    |                 |        | 2                                  |      | 627                               |    | 627       |  |
| Safety program                           |    | -               |        | -                                  |      | 14,547                            |    | 14,547    |  |
| Lender funded equipment purchases        |    | 442,756         |        |                                    |      |                                   |    | 442,756   |  |
| Total assigned fund balances             |    | 442,756         |        |                                    |      | 106,167                           |    | 548,923   |  |
| Unassigned                               |    | 143,919         |        |                                    |      | (29,300)                          |    | 114,619   |  |
| Total Fund Balances                      | \$ | 917,336         | \$ 2,1 | 149,542                            | \$ 1 | ,236,412                          | \$ | 4,303,290 |  |

### REQUIRED SUPPLEMENTARY INFORMATION

(unaudited)

# CITY OF ORLAND Required Supplementary Information Cost-Sharing Multiple-Employer Defined Benefit Pension Plan (unaudited) As of June 30, 2017

#### Schedule of Proportionate Share of the Net Pension Liability

The proportion (percentage) of the collective net pension liability represents the City's share of both costsharing plan assets (the miscellaneous and safety plans) offset against the actuarial determined collective pension liability.

The proportionate share (dollar amount) of the collective net pension liability represents the City's share of both cost-sharing plan assets offset against the actuarial determined collective pension liability.

The employer's covered-employee payroll represents the payroll of employees that are provided with pensions through the applicable miscellaneous or safety pension plan.

#### Schedule of Contributions

The employer's contributions to the plans are actuarially determined or based on statutory or contractual requirements which comprise the following: (1) the agent employer's actuarially determined contribution to the pension plan (its statutorily/contractually required contribution), (2) the employer's actual contributions, the difference between the actual and actuarially determined contributions (its statutorily/contractually required contributions), and (3) a ratio of the actual contributions divided by covered-employee payroll.

#### CITY OF ORLAND

## Required Supplementary Information Cost-Sharing Multiple-Employer Defined Benefit Pension Plan (unaudited) Last 3 Fiscal Years

| Schedule of the City's Proportionate Share of the City's Net Pension Liability                          | 2      | 017     | 2016            |    | 2015      |
|---|--------|---------|-----------------|----|-----------|
| City's proportion of the net pension liability  | (      | 0.0578% | 0.0571%         |    | 0.0510%   |
| City's proportionate share of the net pension liability   | \$ 5,0 | 003,217 | \$<br>3,918,696 | \$ | 3,151,345 |
| City's covered-employee payroll *   | \$ 1,7 | 740,811 | \$<br>1,851,123 | \$ | 1,798,556 |
| City's proportionate share of the net pension liability as a percentage of its covered-employee payroll |        | 287%    | 212%            |    | 175%      |
| Plan fiduciary net position as a percentage of the total pension liability                              |        | 74%     | 78%             |    | 82%       |
| * for the fiscal year ending on the measurement date  |        |         |                 |    |           |
| Schedule of the City's Contributions  |        |         |                 |    |           |
| Actuarially determined contribution   | \$ 4   | 167,307 | \$<br>413,224   | \$ | 294,491   |
| Contributions in relation to the contractually actuarially determined contribution                      |        | 167,497 | 413,224         | _  | 294,491   |
| Contribution deficiency (excess)  | \$     | (190)   | \$<br>          | \$ |           |
| City's covered-employee payroll **  | \$ 1,9 | 984,314 | \$<br>1,740,811 | \$ | 1,851,123 |
| Contributions as a percentage of covered-employee payroll   |        | 23.56%  | 23.74%          |    | 15.91%    |

<sup>\*</sup> for the fiscal year ending on the date shown

#### CITY OF ORLAND

#### Required Supplementary Information Schedule of Funding Progress (unaudited) Other Postemployment Benefits Plan As of June 30, 2017

The Schedule of Funding Progress presents trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. Trend information from the actuarial studies is presented below:

| Actuarial<br>Valuation<br>Date | 1  | Actuarial<br>Accrued<br>Liability<br>(AAL)<br>(a) | Va | tuarial<br>lue of<br>ssets<br>(b) | Unfunded<br>AAL<br>(UAAL)<br>(a-b) |         | Funded<br>Ratio<br>(b/a) | Covered<br>Payroll<br>(c) | UAAL<br>as a % of<br>Covered<br>Payroll<br>[(a-b)/c] |
|--------------------------------|----|---|----|-----------------------------------|------------------------------------|---------|--------------------------|---------------------------|--|
| June 30, 2013                  | \$ | 353,109   | \$ |                                   | \$                                 | 353,109 | 0%                       | \$<br>1,006,895           | 35.1%  |
| June 30, 2016                  | \$ | 425,772   | \$ | -                                 | \$                                 | 425,662 | 0%                       | \$<br>773,766             | 55.0%  |

# CITY OF ORLAND Required Supplementary Information Budgetary Comparison Schedule (unaudited) Year Ended June 30, 2017

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- Prior to the close of each fiscal year, the City Manager submits to the City Council a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed revenue and expenditures.
- Public hearings are conducted at City Council meetings to obtain taxpayer comments prior to adoption of the budget in June.
- Prior to July 1, the budget is legally adopted for all governmental fund types through Council
  approved budget.
- The City Manager is authorized to transfer budget amounts within and between funds as deemed
  desirable and necessary in order to meet the City's needs; however, revisions that alter the total
  expenditures must be approved by the City Council. Formal budgetary integration is employed as
  a management control device during the year for the governmental type funds.
- Budgets for the governmental type funds are adopted on a basis consistent with generally accepted accounting principles. Budgeted amounts presented are as originally adopted and as further amended by the City Council.

4 4

#### **CITY OF ORLAND**

### Required Supplementary Information Budgetary Comparison Information (unaudited)

#### General Fund Year Ended June 30, 2017

|        |                                  | Budgeted   |       |           |   | Actual    | Fi        | riance with<br>nal Budget<br>Positive |
|--------|----------------------------------|------------|-------|-----------|---|-----------|-----------|---------------------------------------|
| Resour | ces (Inflows)                    | Original   | Final |           | Amounts                                 |           | Negative) |                                       |
|        | rty taxes                        | \$ 908,002 | -\$   | 908,002   | \$                                      | 798,633   | \$        | (109,369)                             |
| Sales  | •                                | 1,766,961  | *     | 1,766,961 | Ψ                                       | 1,673,055 | *         | (93,906)                              |
|        | taxes - Measure A                | -          |       | -         |   | 156,968   |           | 156,968                               |
|        | vehicle in-lieu                  | 588,845    |       | 588,845   |   | 591,411   |           | 2,566                                 |
|        | nise taxes                       | 125,000    |       | 125,000   |   | 132,914   |           | 7,914                                 |
|        | ent occupancy taxes              | 68,000     |       | 68,000    |   | 55,301    |           | (12,699)                              |
|        | es, fees & fines                 | 21,000     |       | 21,000    |   | 20,167    |           | (833)                                 |
|        | fines and forfeitures            | 30,000     |       | 30,000    |   | 35,648    |           | 5,648                                 |
|        | County Library support           | 64,800     |       | 64,800    |   | 65,680    |           | 880                                   |
|        | Willows Library support          |            |       |           |   | 68,895    |           | 68,895                                |
| -      | property transfer tax            | 16,000     |       | 16,000    |   | 22,188    |           | 6,188                                 |
| HOPT   | •                                | 7,500      |       | 7,500     |   | 7,978     |           | 478                                   |
|        | e for services                   | 137,000    |       | 137,000   |   | 191,396   |           | 54,396                                |
| _      | f money and property             | 54,000     |       | 54,000    |   | 50,217    |           | (3,783)                               |
|        | istrative allocation             | 215,067    |       | 215,067   |   | 215,067   |           | (0,700)                               |
|        | revenue                          | 8,000      |       | 8,000     |   | 23,907    |           | 15,907                                |
|        | eds from new financing           | -          |       | -         |   | 1,054,210 |           | 1,054,210                             |
|        | unts Available for Appropriation | 4,010,175  |       | 4,010,175 | *************************************** | 5,163,635 |           | 1,153,460                             |
|        | ., .                             | .,010,110  |       | .,0.0,0   |   |           |           | 1,100,100                             |
| _      | s to Appropriations (Outflows)   |            |       |           |   |           |           |                                       |
| 5010   | City Council                     | 44,917     |       | 44,917    |   | 56,616    |           | (11,699)                              |
| 5050   | City Manager                     | 222,777    |       | 222,777   |   | 198,178   |           | 24,599                                |
| 5020   | City Clerk                       | 118,474    |       | 118,474   |   | 119,643   |           | (1,169)                               |
| 5030   | City Finance                     | 110,885    |       | 110,885   |   | 163,944   |           | (53,059)                              |
| 5040   | City Attorney                    | 58,258     |       | 58,258    |   | 62,397    |           | (4,139)                               |
| 5070   | City Building                    | -          |       | -         |   | 31,966    |           | (31,966)                              |
|        | Code Enforcement                 | -          |       | -         |   | 42,889    |           | (42,889)                              |
| 5090   | Public works                     | -          |       | -         |   | 23,648    |           | (23,648)                              |
| 5060   | City Planning                    | 132,875    |       | 132,875   |   | 100,858   |           | 32,017                                |
| 5110   | City Police                      | 2,006,824  |       | 2,006,824 |   | 2,092,293 |           | (85,469)                              |
| 5120   | City Fire                        | 195,635    |       | 195,635   |   | 226,902   |           | (31,267)                              |
| 5160   | City Engineer                    | 52,367     |       | 52,367    |   | 21,589    |           | 30,778                                |
| 5170   | Streets and storm drains         | 17,394     |       | 17,394    |   | 16,402    |           | 992                                   |
| 5190   | Building maintenance             | 104,530    |       | 104,530   |   | 145,350   |           | (40,820)                              |
| 5200   | City Library                     | 343,665    |       | 343,665   |   | 351,380   |           | (7,715)                               |
| 5250   | City Park Maintenance            | 141,931    |       | 141,931   |   | 188,742   |           | (46,811)                              |
| 5260   | City Recreation                  | 295,550    |       | 295,550   |   | 270,892   |           | 24,658                                |
| 5261   | City Pool maintenance            | -          |       | -         |   | 72,946    |           | (72,946)                              |
| 6261   | Grants administration            | 4,911      |       | 4,911     |   | 2,331     |           | 2,580                                 |
|        | Capital expenditures             | -          |       | 489,206   |   | 618,307   |           | (129,101)                             |
|        | Other expenditures               | -          |       | -         |   | 567       |           | (567)                                 |
| Total  | Charges to Appropriations        | 3,850,993  |       | 4,340,199 |   | 4,807,840 |           | (467,641)                             |
| Excess | (Deficit)                        | \$ 159,182 | \$    | (330,024) | \$                                      | 355,795   |           | 685,819                               |



CITY OF ORLAND Nonmajor Governmental Funds Combining Balance Sheet June 30, 2017

| ASSETS               | Gasoline<br>Tax |        | Transportation Tax |        | STIP Papst |        | Assessment Districts |         | Community<br>Center |       | CA BSCC<br>Grant |       | Downtown Signs |       | Arts<br>Commission |      | Nomlaki<br>Donation |          | Street<br>Scapes |                  | Safety<br>Fund |     | Library<br>Funds |    | Police<br>Department<br>Grants |       | onomic<br>Block<br>trants | Totals       |
|----------------------|-----------------|--------|--------------------|--------|------------|--------|----------------------|---------|---------------------|-------|------------------|-------|----------------|-------|--------------------|------|---------------------|----------|------------------|------------------|----------------|-----|------------------|----|--------------------------------|-------|---------------------------|--------------|
| Cash & investments   | \$ 2            | 25,222 | \$                 | 10,296 | \$         | -      | \$                   | 519,819 | \$                  | 1,317 | \$               | 5,528 | \$             | 1,502 | \$ 88              | ,174 | \$                  | 627      | \$               | 12               | \$ 14,         | 547 | \$ 101,390       | \$ | 87,735                         | \$    | 316,492                   | \$ 1,172,649 |
| Receivables          | 9               | 2,113  |                    | -      |            | -      |                      | 950     |                     | -     |                  | -     |                |       |                    | -    |                     | -        |                  |                  |                |     |                  |    |                                |       | -                         | 93,063       |
| .T interest rec.     |                 | -      |                    | -      |            | -      |                      | -       |                     | -     |                  | -     |                | 9     |                    |      |                     |          |                  | -                |                | -   |                  |    | -                              |       | 466,003                   | 466,003      |
| Votes receivables    |                 | -      | _                  |        |            | -      |                      |         |                     |       | _                | 14    |                | -     |                    |      |                     |          | _                |                  |                | -   |                  |    | - 4                            | 5,    | 966,649                   | 5,966,649    |
| otal Assets          | \$ 11           | 17,335 | \$                 | 10,296 | \$         | -      | \$                   | 520,769 | \$                  | 1,317 | \$               | 5,528 | \$             | 1,502 | \$ 88              | ,174 | \$                  | 627      | \$               |                  | \$ 14,         | 547 | \$ 101,390       | \$ | 87,735                         | \$ 6, | 749,144                   | \$ 7,698,364 |
| JABILITIES           |                 |        |                    |        |            |        |                      |         |                     |       |                  |       |                |       |                    |      |                     |          |                  |                  |                |     |                  |    |                                |       |                           |              |
| ayables              | \$              | 6      | \$                 | -      | \$         | - 2    | \$                   | -       | \$                  | -     | \$               | -     | \$             | 4     | \$                 | 2    | \$                  | 4        | \$               | -                | \$             | -   | \$ -             | \$ | -                              | \$    | -                         | \$ -         |
| Deferred revenue     |                 | -      |                    | 4.     |            |        |                      | 14      |                     | 1,27  |                  | 4     |                | -     |                    | -    |                     | -        |                  | 4                |                |     |                  |    | 25                             | 6,    | 432,652                   | 6,432,652    |
| nternal loans GF     |                 | -      |                    |        |            | 1,782  |                      |         | _                   |       |                  | - 50  |                | -     |                    | - 12 |                     | <u> </u> |                  | 27,518           |                |     |                  |    | - 4                            |       |                           | 29,300       |
| otal Liabilities     |                 | -      | _                  |        |            | 1,782  |                      | -       | _                   | Ψ.    | _                | -     | _              |       | -                  | -    |                     | -        | 2                | 27,518           | -              | -   | -                | -  |                                | 6,    | 432,652                   | 6,461,952    |
| FUND BALANCES        |                 |        |                    |        |            |        |                      |         |                     |       |                  |       |                |       |                    |      |                     |          |                  |                  |                |     |                  |    |                                |       |                           |              |
| Restricted           | 11              | 17,335 |                    | 10,296 |            | -      |                      | 520,769 |                     |       |                  | 5,528 |                |       |                    | -    |                     | - 1      |                  | 4                |                | 2   | 101,390          |    | 87,735                         |       | 316,492                   | 1,159,545    |
| Committed            |                 | -      |                    | -      |            |        |                      | -       |                     | 4     |                  |       |                | 4     |                    | -    |                     | -        |                  | i <del>-</del> . |                | -   |                  |    |                                |       | -                         | ***********  |
| Assigned             |                 | -      |                    | - 2    |            | -      |                      | -       |                     | 1,317 |                  | -     |                | 1,502 | 88                 | 174  |                     | 627      |                  | 4                | 14,            | 547 |                  |    | . ¥.                           |       | -                         | 106,167      |
| Jnassigned           |                 | - 4    |                    |        | (          | 1,782) |                      | - 4     |                     | -     |                  |       |                | -     |                    | -    |                     | -        | (2               | 27,518)          |                | _   |                  |    | -                              |       | -                         | (29,300)     |
| otals                | 11              | 17,335 | _                  | 10,296 |            | 1,782) |                      | 520,769 |                     | 1,317 |                  | 5,528 | _              | 1,502 | 88                 | ,174 |                     | 627      | (2               | 27,518)          | 14,            | 547 | 101,390          | _  | 87,735                         | _     | 316,492                   | 1,236,412    |
| otal Liabilities and |                 |        |                    |        |            |        |                      |         |                     |       |                  |       |                |       |                    |      |                     |          |                  |                  |                |     |                  |    |                                |       |                           |              |
| Fund Balances        | \$ 11           | 17,335 | \$                 | 10,296 | \$         |        | \$                   | 520,769 | \$                  | 1,317 | \$               | 5,528 | \$             | 1,502 | \$ 88              | 174  | \$                  | 627      | \$               | = 5%             | \$ 14,         | 547 | \$ 101,390       | \$ | 87,735                         | \$ 6, | 749,144                   | \$ 7,698,364 |

CITY OF ORLAND Nonmajor Governmental Funds Combining Statement of Revenue, Expenditures, and Change in Fund Balances 'ear Ended June 30, 2017

| REVENUE                   | Gasoline<br>Tax | Transportation Tax | STIP<br>Papst | Assessment Districts | Community<br>Center | CA BSCC<br>Grant | Downtown Signs | Arts<br>Commission | Nomlaki<br>Donation | Street Scapes | Safety<br>Fund | Library<br>Funds | Police<br>Department<br>Grants | Economic<br>& Block<br>Grants | Totals       |
|---------------------------|-----------------|--------------------|---------------|----------------------|---------------------|------------------|----------------|--------------------|---------------------|---------------|----------------|------------------|--------------------------------|-------------------------------|--------------|
| ntergovernmental revenue  | \$ 222,564      | \$ -               | \$ 58,760     | \$ -                 | \$ -                | \$ -             | \$ -           | \$ -               | \$ -                | \$ -          | \$ -           | \$ -             | \$ 96,117                      | \$ -                          | \$ 377,441   |
| Charge for services       |                 | -                  | -             | 61,668               |                     | -                | 100            | 21,550             |                     | -             | -              | 16,699           |                                |                               | 100,017      |
| nvestment earnings        | 91              | 14                 | 198           | 610                  | 2                   | 14               | 2              | 110                | 5                   | 0-            | 24             | 120              | 49                             | 1,504                         | 2,729        |
| Other revenue             | -               |                    |               |                      |                     | 7,296            |                | 4,275              |                     | 106,318       | 4.             |                  | 16,455                         | 133,617                       | 267,961      |
| Total Revenue             | 222,655         | 14                 | 58,958        | 62,278               | 2                   | 7,296            | 102            | 25,935             | 5                   | 106,318       | 24             | 16,819           | 112,621                        | 135,121                       | 748,148      |
| EXPENDITURES              |                 |                    |               |                      |                     |                  |                |                    |                     |               |                |                  |                                |                               |              |
| Current -                 |                 |                    |               |                      |                     |                  |                |                    |                     |               |                |                  |                                |                               |              |
| General government        | -               | - 2                | -             | 4                    |                     | 2                | 2              | 2                  | -                   | - 2           | 14,590         |                  | -                              | -                             | 14,590       |
| Community development     |                 |                    |               | •                    |                     | (4)              | -              |                    |                     | 1.2           | -              | 4                | -                              | 192,725                       | 192,725      |
| Public safety             | 75              | -                  | 4             |                      | 1.0                 | 300              |                |                    | 14,190              |               | -              | -                | 30,750                         |                               | 45,240       |
| Public works and streets  | 241,283         |                    | -             | 60,225               | 4                   |                  |                | -                  |                     | 4             | -              |                  | -                              | 2.                            | 301,508      |
| Library and Arts          | -               | 3                  | =             |                      | -                   | -                | 169            | 3,992              | -                   | 123,379       | -              | 10,423           | -                              | 40                            | 137,794      |
| Parks and recreation      |                 | 9                  | -             | +                    | -                   | 4                | į.             | •                  |                     | -             | - 2            | -                | - 3                            | -                             | -            |
| Capital projects          | -               |                    | 38,989        |                      |                     |                  | -              |                    | - (4)               |               |                | - 4              | -                              |                               | 38,989       |
| Total Expenditures        | 241,283         |                    | 38,989        | 60,225               |                     | 300              | 1.91           | 3,992              | 14,190              | 123,379       | 14,590         | 10,423           | 30,750                         | 192,725                       | 730,846      |
| Revenue over (under)      |                 |                    |               |                      |                     |                  |                |                    |                     |               |                |                  |                                |                               |              |
| Expenditures              | (18,628)        | 14                 | 19,969        | 2,053                | 2                   | 6,996            | 102            | 21,943             | (14,185)            | (17,061)      | (14,566)       | 6,396            | 81,871                         | (57,604)                      | 17,302       |
| ransfers in               |                 |                    |               |                      | -                   |                  | -              | -                  |                     | -             | -              |                  | -                              | -                             | -            |
| ransfers (out)            |                 |                    |               |                      |                     | -                |                |                    |                     |               |                |                  |                                |                               |              |
| HANGE IN FUND             |                 |                    |               |                      |                     |                  |                |                    |                     |               |                |                  |                                |                               |              |
| BALANCES                  | (18,628)        | 14                 | 19,969        | 2,053                | 2                   | 6,996            | 102            | 21,943             | (14,185)            | (17,061)      | (14,566)       | 6,396            | 81,871                         | (57,604)                      | 17,302       |
| und balance - beginning   | 135,963         | 10,282             | (21,751)      | 518,716              | 1,315               | (1,468)          | 1,400          | 66,231             | 14,812              | (10,457)      | 29,113         | 94,994           | 5,864                          | 374,096                       | 1,219,110    |
| und balance - end of year | \$ 117,335      | \$ 10,296          | \$ (1,782)    | \$ 520,769           | \$ 1,317            | \$ 5,528         | \$ 1,502       | \$ 88,174          | \$ 627              | \$ (27,518)   | \$ 14,547      | \$ 101,390       | \$ 87,735                      | \$ 316,492                    | \$ 1,236,412 |