

CITY COUNCIL

Bruce T. Roundy, Mayor
Jeffrey A. Tolley, Vice-Mayor
Dennis Hoffman
William "Billy" Irvin
Chris Dobbs

CITY OFFICIALS

Janet Wackerman
City Clerk

Leticia Espinosa
City Treasurer

CITY OF ORLAND

INCORPORATED 1909

815 Fourth Street
ORLAND, CALIFORNIA 95963
Telephone (530) 865-1600
Fax (530) 865-1632



CITY MANAGER

Peter R. Carr

AGENDA REGULAR MEETING, ORLAND CITY COUNCIL

Monday, March 1, 2021

This meeting will be conducted pursuant to the provisions of the Governor's Executive Orders N-25-20 and N-29-20 which suspends certain requirements of the Ralph M. Brown Act.

In an effort to protect public health and prevent the spread of COVID-19, the City Council meeting will be teleconferenced using Zoom technology, and in compliance with current Executive Orders. All Councilmembers and City staff will be participating remotely.

The public may participate in the meeting by telephone or access the video via Zoom.
Please call: 1 (669) 900-9128 Webinar ID#: 839 9590 1215

Public comments are welcomed and encouraged in advance by emailing the City Clerk at jwackerman@cityoforland.com or by phone at (530) 865-1601 by 5:00 p.m. on the day of the meeting.

- 1. CALL TO ORDER – 6:00 PM**
- 2. PLEDGE OF ALLEGIANCE**
- 3. ROLL CALL**
- 4. ORAL AND WRITTEN COMMUNICATIONS**

A. Citizen Comments:

Members of the public wishing to address the Council on any item(s) not on the agenda may do so at this time when recognized by the Mayor. However, no formal action or discussion will be taken unless placed on a future agenda. Public is advised to limit discussion to one presentation per individual. While not required, please state your name and address for the record. Please direct your comments to the Mayor or Vice Mayor.
(Oral communications will be limited to three minutes).

- 5. APPOINTMENT TO COMMISSION — Mayor Bruce T. Roundy. Commissioners are appointed by the Mayor and confirmed by the City Council:**

Library Commission — one (1) vacancy filling an unexpired term expiring Dec. 31, 2021. Applicant:
Mary Ann Deeming

6. CONSIDER APPOINTMENTS OF CITY COUNCIL REPRESENTATIVES to Cal Cities and Chamber of Commerce — Mayor Bruce T. Roundy

7. CONSENT CALENDAR

- A. Approve Warrant List (payable obligations).
- B. Approve City Council minutes for February 16, 2021.
- C. Council Position on SB 9 (Atkins), *Increased Density in Single-Family Zones*.

Comments from the public are welcomed. The Mayor will announce the opportunity for comments related to Public Hearings and each action item on the agenda. Please limit your comments to three minutes per topic, and one comment per person per topic. Once the public comment period is closed, please allow the Council the opportunity to continue its consideration of the item without interruption.

8. PUBLIC HEARING

Ordinance No. 2021-02 adding Section 15.04.030 to the Orland Municipal Code regarding additional fee for work done without a building permit (Approve and adopt) - Pete Carr, City Manager

9. ADMINISTRATIVE BUSINESS

- A. Skatepark (Discussion/Direction) – Joe Fenske, Recreation Director
- B. Update: Pension Cost Management (Discussion/Direction)-Peter Carr, City Manager
- C. Verbal update on Covid-19's impact on the local economy and City operations, (Discussion/Direction) – Pete Carr, City Manager

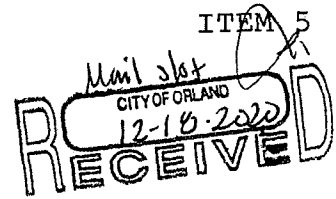
10. CITY COUNCIL COMMUNICATIONS AND REPORTS

11. ADJOURN

CERTIFICATION: Pursuant to Government Code Section 54954.2(a), the agenda for this meeting was properly posted on February 25, 2021.

A complete agenda packet is available for public inspection during normal business hours at City Hall, 815 Fourth Street, in Orland or on the City's website at www.cityoforland.com where meeting minutes and audio recordings are also available.

In compliance with the Americans with Disabilities Act, the City of Orland will make available to members of the public any special assistance necessary to participate in this meeting. The public should contact the City Clerk's Office 865-1601 to make such a request. Notification 72 hours prior to the meeting will enable the City to make reasonable arrangements to ensure accessibility to this meeting.



**CITY OF ORLAND
FACT SHEET FOR COUNCIL APPOINTMENT
TO COMMISSIONS, COMMITTEES AND BOARDS**

Body to Which Appointment is Sought:

____ Arts Commission

____ City Council

____ Economic Development Commission

X Library Commission

____ Parks & Recreation Commission

____ Planning Commission

____ Public Works Commission

____ Safety Commission

____ Reappointment to Commission

Name MARY ANN DEEMING

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Not required to complete below, if reapplying fr

EDUCATION

High School Graduate _____ GED _____ Location _____

Other formal education B.S. in Resource Mgt & Interpretation,
Humboldt State University

EMPLOYMENT HISTORY

List all employment during the last five years. If retired, list last employer.

<u>Period</u>	<u>Employer (include location)</u>	<u>Position/Title</u>
<u>1984-2016</u>	<u>U.S. ARMY Corps of Engineers</u>	<u>PARK RANGER/Black Butte Lake</u>
<u></u>	<u>retired 2016</u>	<u></u>
<u></u>	<u></u>	<u></u>

(continued on other side)

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PERSONAL DATA

Are you related to any member of the City Council, any City Board/Commission/ Committee Member or City Employee? No. If yes, please list name and relationship:

Year you became an Orland resident. 1984

Are you a City of Orland registered voter? yes

Have you ever been convicted of a felony? No If yes, explain.

List civic activities, clubs, association, etc. Friendly Garden Club,
Master Gardener/Cooperative Extension, Friends of the
Orland Free Library

Briefly state your reasons for interest in the appointment sought. _____

I believe that libraries are essential, especially
in small communities. Library resources connect
people to education opportunities, employment opportunities
and the rest of the world. I love to read.

I certify that the foregoing is true and correct to the best of my knowledge.

Mary Ann Downing
Signature

Date: 12/18/2020

IMPORTANT: Appointees to certain commissions and boards will be required to complete a Statement of Economic Interest as required by California Government Code §87200 et seq. and the City of Orland Conflict of Interest Code.

Return form to: City Clerk
815 Fourth Street
Orland, CA 95963

Councilapptsapplicationfaxsheet.docx\\cityhall

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 City Treasurer

CITY MANAGER

Peter R. Carr

WARRANT LIST

March 1, 2021

Warrant	2/25/21	\$	194,646.08
Payroll Compensation	2/11/21	\$	104,863.28
		\$	299,509.36

APPROVED BY

 Bruce T. Roundy, Mayor

 Jeffrey A. Tolley, Vice-Mayor

 Dennis Hoffman, Councilmember

 William "Billy" Irvin, Councilmember

 Chris Dobbs, Councilmember

00003

REPORT.: Feb 25 21 Thursday
 RUN....: Feb 25 21 Time: 09:32
 Run By.: Deysy Guerrero

CITY OF ORLAND
 Cash Disbursement Detail Report
 Check Listing for 02-21 thru 02-21 Bank Account.: 1001

PAGE: 001
 ID #: PY-DP
 CTL.: ORL

Check Number	Check Date	Vendor Number	Name	Net Amount	Invoice #	Description
053270	02/25/21	ABD00	ADVANCED DOCUMENT	30.40	IN38257	PD/CONTRACT OVERAGE CHARGE
053271	02/25/21	AIR01	Airgas-USA, LLC	131.64	110026983	FD MEASURE A/MEDICAL OXYGEN
053272	02/25/21	AMA01	Amazon	2883.17	2/10/21	LIB/CRISIS GRANT MATERIAL
053273	02/25/21	AME00	AMERICAN FAMILY LIFE	1088.54	FEB 2021	SUPPLEMENTAL INSURANCE
053274	02/25/21	ATT05	A T & T	151.21	2/10/21	FD MEASURE A/PHONES
053275	02/25/21	ATT06	A T & T	8.04	6448	PW/HEARTLAND LIFT STATION
				856.95	2/22/21	MULTI-DEPTS/PHONE
			Check Total.....:	864.99		
053276	02/25/21	ATT07	A T & T	67.58	2/7/2021	PW/SHOP
053277	02/25/21	ATT09	AT&T MOBILITY	838.85	02022021	PD/CELL SERVICES
053278	02/25/21	ATT10	AT&T MOBILITY (FIRST NET)	98.10	2/2/21	FD MEASURE A/PHONES
				154.71	2102021	CELL PHONE USAGE
			Check Total.....:	252.81		
053279	02/25/21	AUT00	Auto Zone Inc.	6.37	3236	PD/FILTERS FOR UNIT 6
053280	02/25/21	BAM00	BAMBAUER TOWING SERVICE	572.08	47221	PD/TOW SERVICES
053281	02/25/21	BAS00	Basic Laboratory, Inc	1541.90	2/22/21	PW/WATER LAB SERVICES
053282	02/25/21	BEE00	XERCES SOCIETY	100.00	4516	BEE CITY 2021 MEMBERSHIP
053283	02/25/21	BRY02	BRYANT ENTERPRISES, LLC	250.00	14119	FD MEASURE A/ RADIO EQUIPMENT PROGRAMING
053284	02/25/21	BUR04	Burnham Vet	80.00	142045	PD/FERAL CAT DISPOSAL
053285	02/25/21	BWC00	W.B. Benbow	868.00	492	PW/SCADA SOFTWARE UPDATE, REMOTE SERVICES
053286	02/25/21	COR04	CORBIN WILLITS SYSTEMS	498.37	00C102151	MULTI-DEPTS/MONTHLY SOFTWARE SUPPORT
053287	02/25/21	CSG00	CSG CONSULTANTS, INC.	190.00	169	FD/FIRE PLAN REVIEW
053288	02/25/21	DOB01	CHRIS DOBBS	300.00	FEB 2021	CITY COUNCIL STIPEND
053289	02/25/21	ECO01	ECORP CONSULTING, INC	10630.00	92472	PROFESSIONAL SERVICES JAN 2021
053290	02/25/21	ELLO6	STEVE ELLIOTT	50.00	1/31/2021	AC/GALLERY AD
053291	02/25/21	ENL00	ENLOE MEDICAL CENTER	453.00	02092021	PD/PRE EMPLOYMENT SERVICES
053292	02/25/21	ENT00	Entenmann-Rovin Co.	255.49	0156552IN	PD/SGT'S BADGES REPLACEMENT
053293	02/25/21	FLE04	FLEMING, JOHN	1224.00	2/10-23	BD/INSPECTION SERVICES
053294	02/25/21	GAY01	GAYNOR TELESYSTEMS INC	281.60	INV39209	FD MEASURE A/ PHONE LINE REPAIRS
053295	02/25/21	GLE38	GLENN CODORA FIREMAN'S AS	390.00	2/7/21	FD MEASURE A/ ASHI BLS REFRESHER COURSE
053296	02/25/21	GOL01	GOLDEN STATE RISK	44285.78	MAR 2021	HEALTH;DENTAL & VISION INSURANCE
053297	02/25/21	GOL05	GOLDEN STATE EMERGENCY VE	689.28	CI026757	FD MEASUREA/RUBRAIL FOR ENGINE #26
053298	02/25/21	GRA02	GRAINGER, INC.	1639.39	IN-MULTI	PW/SHOP SUPPLIES, FD PARTS
053299	02/25/21	HOF00	DENNIS G. HOFFMAN	300.00	FEB 2021	CITY COUNCIL STIPEND
053300	02/25/21	HOM00	HOME DEPOT CREDIT SERVICE	489.92	2/10/21	PARKS/GAZEBO SUPPLIES
053301	02/25/21	IRV00	BILLY IRVIN	300.00	FEB 2021	CITY COUNCIL STIPEND
053302	02/25/21	JCN00	J.C. NELSON SUPPLY	311.90	757300	PW-BM/CLEANING SUPPLIES
053303	02/25/21	JOH15	Johnson Controls Fire Pro	995.84	87508359	PW/FIRE EXTINGUISHER SERVICE
053304	02/25/21	LOW01	KATHERINE LOWERY	294.56	02/12/21	PD/MILEAGE REIMBURSEMENT
053305	02/25/21	MAT04	MATSON & ISOM	3639.00	77818	MONTHLY BILLING FOR FEB. 2021
053306	02/25/21	MME00	Municipal Maintenance Equ	722.21	970	SEWER/VACCON PARTS
053307	02/25/21	MUN03	MUNICIPAL EMERGENCY SVCS	1543.52	IN1551762	FD MEASURE A/15 GAUNTLET GLOVES
053308	02/25/21	NEC00	NEC CLOUD COMMUNICATIONS	95.79	IN67280	FD MEASURE A/PHONE LINES
053309	02/25/21	ORL12	Orland-Laurel Masonic Hal	400.00	MAR 2021	AC/RENT

00004

REPORT.: Feb 25 21 Thursday
 RUN...: Feb 25 21 Time: 09:32
 Run By.: Deysy Guerrero

CITY OF ORLAND
 Cash Disbursement Detail Report
 Check Listing for 02-21 thru 02-21 Bank Account.: 1001

PAGE: 002
 ID #: PY-DP
 CTL.: ORL

Check Number	Check Date	Vendor Number	Name	Net Amount	Invoice #	Description
053310	02/25/21	OSC00	OSCAR REDES	200.00	925546	PD/DOOR LETTERING
053311	02/25/21	PGE00	PG&E	725.60 73.07	2/9/21 2/18/2021	FD/519 COLUSA ST PW/TRAFFIC CONTROL
Check Total.....:				798.67		
053312	02/25/21	PNC00	PNC Equipment Finance LLC	76697.58	02/09/21	MEASURE A/LADDER TRUCK PAYMENT
053313	02/25/21	QUI02	QUILL CORP.	141.42 33.90	14582159 FEB5,9/21	MULTI/OFFICE SUPPLIES FD MEASURE A/CANNED AIR, NAME PLATE
Check Total.....:				175.32		
053314	02/25/21	R&B00	R&B A CORE & MAIN COMPANY	841.33	757114	PW/WATER PARTS
053315	02/25/21	REI02	MICHELLE REINEMAN	364.00	2/22/21	FD MEASURE A/CPR FIRST AID CLASS
053316	02/25/21	ROL00	ROLLS, ANDERSON & ROLLS	8512.90 8041.60	14653 JAN 2021	TEHAMA ST IMPROVEMENTS CONTRACT SERVICES
Check Total.....:				16554.50		
053317	02/25/21	ROU00	BRUCE T. ROUNDY	300.00	FEB 2021	CITY COUNCIL STIPEND
053318	02/25/21	SHA08	Shasta Safety Supply	498.71	21152	PW/SAFETY SUPPLIES
053319	02/25/21	SIM01	SIMPLOT	155.16	44545	PARKS/CHEMICALS
053320	02/25/21	SON05	Sonsray Machinery	3596.08	MULTI	PW/LOADER PARTS
053321	02/25/21	SUN02	SUNRISE ENVIRONMENTAL	1962.15	118744	PW/SHOP SUPPLIES
053322	02/25/21	THE10	The Library Store	54.70	486741	LIB/BOOK HOLDERS
053323	02/25/21	TIA00	TIAA COMMERCIAL FINANCE,	299.87	2/26/21	MULTI/COPIER LEASE
053324	02/25/21	TOL04	JEFFREY TOLLEY	300.00	FEB 2021	CITY COUNCIL STIPEND
053325	02/25/21	VAL02	VALLEY ROCK PRODUCTS	500.54	4603&4640	PW/BASE ROCK
053326	02/25/21	VAN00	VANTAGE POINT TRANSFER AG	1749.77	21121	DEF COMP PLAN 304591
053327	02/25/21	WEL02	Wells Fargo Vendor Fin Se	199.34	13893390	BD-PLAN/COPIER LEASE
053328	02/25/21	WEX00	WEX BANK	34.81 87.97 992.57 4998.42 3409.25 168.15	BD7030675 CM7030675 FD7030675 PD7030675 PW7030675 REC703067	BD/FUEL CM/FUEL FD/FUEL PD/FUEL PW/FUEL REC/FUEL
Check Total.....:				9691.17		
Cash Account Total.....:				194646.08		
Total Disbursements.....:				194646.08		
Cash Account Total.....:				.00		

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REPORT.: 02/11/21
 RUN....: 02/11/21 Time: 15:04
 Run By.: Leticia Espinosa

CITY OF ORLAND
 Warrant Register

Warrant Number	Date	Payroll Date	**Employee** Num Name	Actual Fiscal Period Period	Gross Amount
14147	02/11/21	02/10/21	ALL00 ALLEN, JERRY G	02-21 08-21	636.84
14148	02/11/21	02/10/21	FIC00 FICHTER, QUENTIN	02-21 08-21	1484.71
Z03488	02/11/21	02/10/21	ALV01 ALVA, MICAELA	02-21 08-21	1627.48
Z03489	02/11/21	02/10/21	AND00 ANDRADE, EDGAR	02-21 08-21	2681.16
Z03490	02/11/21	02/10/21	CAR02 CARMON, GRANT E	02-21 08-21	3347.43
Z03491	02/11/21	02/10/21	CAR03 CARR, PETER R	02-21 08-21	5057.58
Z03492	02/11/21	02/10/21	CES00 CESSNA, KYLE A	02-21 08-21	3587.43
Z03493	02/11/21	02/10/21	CHA01 CHANEY, JUSTIN	02-21 08-21	3583.85
Z03494	02/11/21	02/10/21	CRA00 CRANDALL, JEREMY	02-21 08-21	1989.98
Z03495	02/11/21	02/10/21	ESP00 ESPINOSA, LETICIA	02-21 08-21	1782.38
Z03496	02/11/21	02/10/21	ESP02 ESPELAND, SAM	02-21 08-21	249.12
Z03497	02/11/21	02/10/21	FEN03 FENSKE, JOSEPH H	02-21 08-21	2854.75
Z03498	02/11/21	02/10/21	FLO00 FLORES, JOSE D	02-21 08-21	2646.40
Z03499	02/11/21	02/10/21	FUL00 FULLMORE, KRISTOPHER	02-21 08-21	3079.19
Z03500	02/11/21	02/10/21	GAM00 GAMBOA, YADIRA	02-21 08-21	268.28
Z03501	02/11/21	02/10/21	GUE01 GUERRERO, DEYSY D	02-21 08-21	2328.93
Z03502	02/11/21	02/10/21	GUE02 GUERRERO, JORGE	02-21 08-21	2046.24
Z03503	02/11/21	02/10/21	HAR00 ZOLLERHARRIS, TRAVIS	02-21 08-21	1804.69
Z03504	02/11/21	02/10/21	JOH01 JOHNSON, SEAN KARL	02-21 08-21	4328.26
Z03505	02/11/21	02/10/21	LED00 LEDAY, JESSICA E	02-21 08-21	2524.73
Z03506	02/11/21	02/10/21	LOW00 LOWERY, KATHERINE	02-21 08-21	2472.66
Z03507	02/11/21	02/10/21	MAR02 MARTINDALE, RYAN EUGENE	02-21 08-21	1504.84
Z03508	02/11/21	02/10/21	MEJ00 MEJIA, LILIA APARACIO	02-21 08-21	1933.16
Z03509	02/11/21	02/10/21	MEZ00 MEZA, JODY L	02-21 08-21	3419.26
Z03510	02/11/21	02/10/21	MIL00 MILLS, DARYL A	02-21 08-21	2917.68
Z03511	02/11/21	02/10/21	MYE00 MYERS, KEVIN	02-21 08-21	603.06
Z03512	02/11/21	02/10/21	PAI01 PAILLON, MICHAEL	02-21 08-21	1942.29
Z03513	02/11/21	02/10/21	PAN00 PANIAGUA, BLANCA A	02-21 08-21	639.92
Z03514	02/11/21	02/10/21	PEN01 PENDERGRASS, REBECCA A	02-21 08-21	2273.39
Z03515	02/11/21	02/10/21	PER00 PEREZ, MARGARITA T	02-21 08-21	1843.84
Z03516	02/11/21	02/10/21	PIN00 PINEDO, EDGAR ESTEBAN	02-21 08-21	3248.51
Z03517	02/11/21	02/10/21	POR00 PORRAS, ESTEL	02-21 08-21	1711.83
Z03518	02/11/21	02/10/21	PUN00 PUNZO, GUILLERMO	02-21 08-21	1804.66
Z03519	02/11/21	02/10/21	RIC01 RICE, GERALD W	02-21 08-21	1942.29
Z03520	02/11/21	02/10/21	ROD00 RODRIGUES, ANTHONY	02-21 08-21	2442.75
Z03521	02/11/21	02/10/21	ROE00 ROENSPIE, THOMAS LUKE	02-21 08-21	3652.29
Z03522	02/11/21	02/10/21	ROM00 ROMERO, ARNULFO	02-21 08-21	2676.68
Z03523	02/11/21	02/10/21	SCH03 SCHMITKE, JENNIFER	02-21 08-21	1700.01
Z03524	02/11/21	02/10/21	STE01 STEWART, ROY E	02-21 08-21	2575.78
Z03525	02/11/21	02/10/21	SUA02 SUAREZ, BRYAN E	02-21 08-21	2043.57
Z03526	02/11/21	02/10/21	SWI00 SWINHART, ROBERT	02-21 08-21	1636.90
Z03527	02/11/21	02/10/21	VAL00 VALENZUELA, BRENDA	02-21 08-21	316.54
Z03528	02/11/21	02/10/21	VLA00 VLACH, RAYMOND JOSEPH	02-21 08-21	4468.46
Z03529	02/11/21	02/10/21	VON00 VONASEK, EDWARD J	02-21 08-21	4183.30
Z03530	02/11/21	02/10/21	WAC00 WACKERMAN, JANET	02-21 08-21	3000.18

					104863.28
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MINUTES OF THE ORLAND CITY COUNCIL
REGULAR MEETING HELD FEBRUARY 16, 2021

CALL TO ORDER

Meeting called to order by Mayor Roundy at 6:00 p.m.

Meeting opened with the pledge of allegiance.

ROLL CALL

Councilmembers present via teleconference:	Councilmembers Billy Irvin, Dennis Hoffman, Chris Dobbs, Vice Mayor Jeffrey A. Tolley and Mayor Bruce Roundy
Councilmembers absent:	None
Staff present via teleconference:	City Attorney Greg Einhorn, City Manager Pete Carr, Fire Chief Justin Chaney, Accounting Manager Rebecca Pendergrass, and City Clerk/Administrative Services Manager Janet Wackerman

Vice Mayor Tolley announced he will be chairing the meeting at Mayor Roundy's request.

ORAL AND WRITTEN COMMUNICATIONS

Citizen Comments:

Bryon Denton, 127 Tanner Way, stated he was glad he doesn't live in Texas.

CONSENT CALENDAR

- A. Approve Warrant List (payable obligations).
- B. Approve City Council minutes for February 1, 2021.
- C. Receive and file Public Works and Safety Commission minutes for March 10, 2020

Action: Councilmember Hoffman moved, seconded by Councilmember Irvin to approve the consent calendar. The motion carried 5-0 by the following roll call vote:

AYES: Councilmembers Hoffman, Irvin and Dobbs, Vice Mayor Tolley and Mayor Roundy

NOES: None

ABSENT: None

ABSTAIN: None

PUBLIC HEARING

Approve and adopt Ordinance No. 2021-01 to create a new Section 17.76.190, Fences, to the Orland Municipal Code – Pete Carr, City Manager

Mr. Carr introduced the item and Vice Mayor Tolley asked Councilmembers for comments. No comments were received, and he opened the Public Hearing at 6:10p.m.

Mr. Denton stated there has been sufficient information on this matter provided to the public.

There were no other comments, and the Public Hearing was closed at 6:12p.m.

Action: Councilmember Irvin moved, seconded by Councilmember Hoffman to approve and adopt second reading of Ordinance No. 2021-01. The motion carried 5-0 by the following roll call vote:

AYES:	Councilmembers Irvin, Hoffman, and Dobbs, Vice Mayor Tolley and Mayor Roundy
NOES:	None
ABSENT:	None
ABSTAIN:	None

ADMINISTRATIVE BUSINESS

A. Pension Cost Management (Discussion/Direction) – Pete Carr, City Manager

Mr. Carr provided an overview of information relative to the City's ongoing unfunded accrued liability (UAL) with CalPERS via a slide presentation.

Councilmembers requested Staff investigate bringing in an advisor to further explain the City's options for funding the UAL. Mr. Carr stated he will bring back costs for this service to Council at a future meeting. Mayor Roundy offered to speak with a Willows Councilmember to determine what they are considering for their UAL and report back.

B. Verbal update on Covid-19's impact on the local economy and City operations, (Discussion/Direction) – Pete Carr, City Manager

Mr. Carr reported the virus case rate is declining but Glenn County, needs three weeks of lower case rate and lower test positivity before it can proceed to the next tier. Seventeen new cases occurred over the weekend; there are two in the hospital and 71 active cases. Vaccinations are very limited by supply and the Optum Serve testing site remains open for walk-ins.

Grants to businesses from HCD's CV-1 program are in progress and discussion with County officials on what can be done with the next round, CV-2 and 3, have begun.

CITY COUNCIL COMMUNICATIONS AND REPORTS

Councilmember Dobbs:

- OVFD Spaghetti Feed and raffle went really well.

Councilmember Irvin:

- Nothing to report

Councilmember Hoffman:

- The Planning Commission and Transit Commission meetings have been cancelled.

Mayor Roundy:

- The Transportation Commission will still be meeting;
- Disappointed with Glenn Co. LAFCO and their lack of action;
- Thanked Vice Mayor Tolley for chairing the meeting.

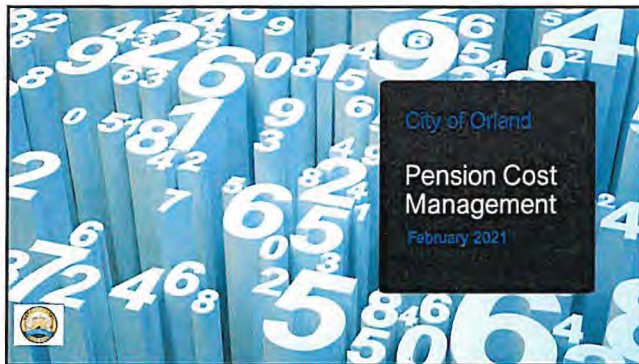
Vice Mayor Tolley:

- Learning a great deal from CA Cities New Councilmember Academy;
- Requested placing on a future agenda discussion on Robbins Street improvements. Upon consensus of the Councilmembers, this item will be placed on a future agenda.

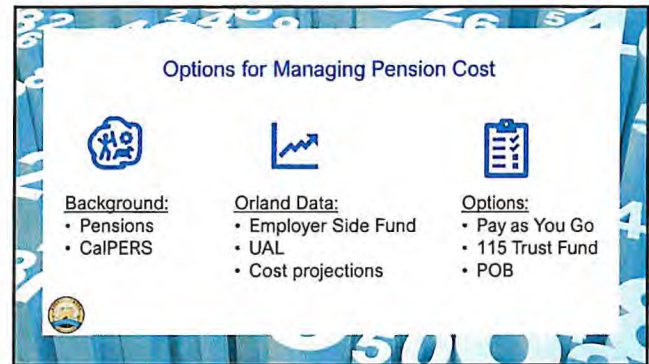
Meeting adjourned at 8:28 p.m.

Janet Wackerman, City Clerk

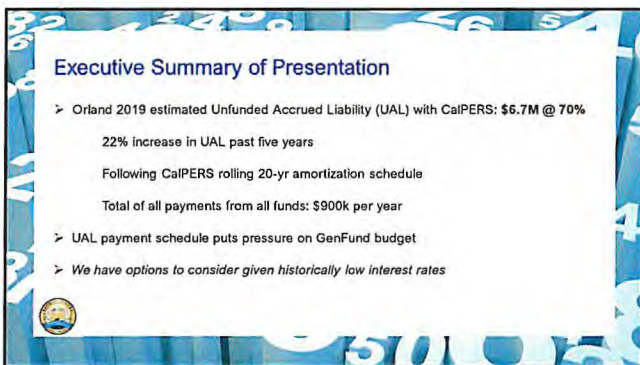
Bruce T. Roundy, Mayor



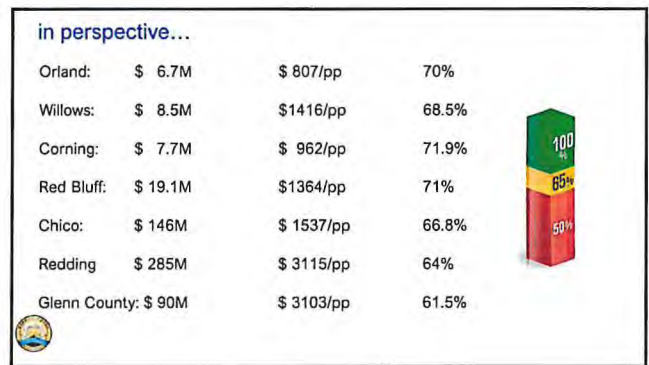
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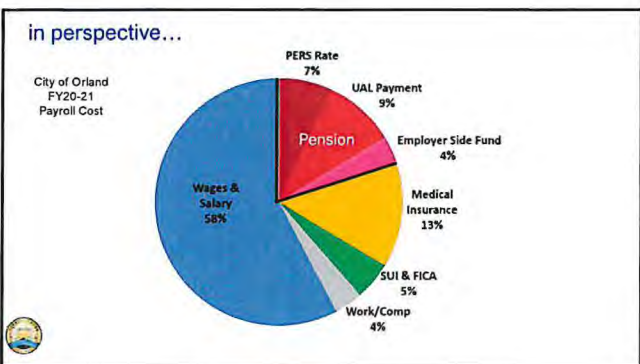
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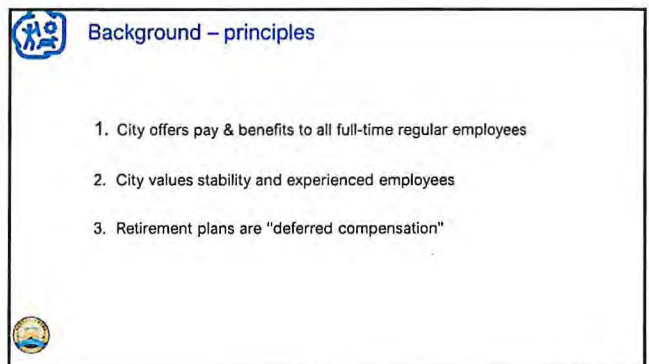
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6


 Retirement plans

Two types:



- ☐ Defined contribution (benefit is variable)
- ☐ Defined benefit (contribution is variable)




7

 Pension systems

Retirement benefits are paid from contributions & market returns



8

 Pension system funding


Promised benefits → liabilities

Contributions & investments → assets

100% Funded: liabilities = assets

9


 Pension system funding

liabilities > assets? = Unfunded Accrued Liability (UAL)


\$\$ UAL: accrued liabilities *minus* accrued assets

% UAL: assets available to meet the liabilities

Investment returns → (+) or (-) effect on UAL




10


 Pension Rates are Based on Assumptions



Actuarial assumptions include:


- DISCOUNT RATE = investment return rate
- Employment, pay rates, retirements
- Benefit formulas
- Inflation – cost of living
- MORTALITY



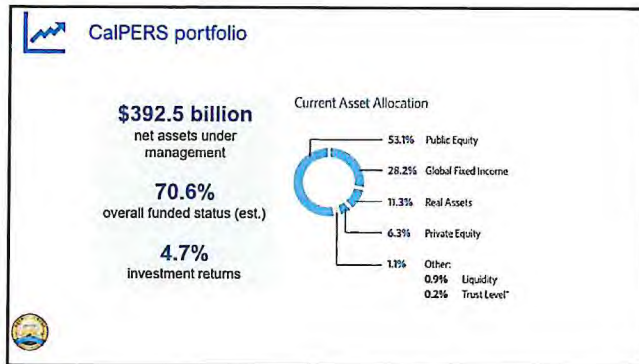
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 CalPERS at a glance

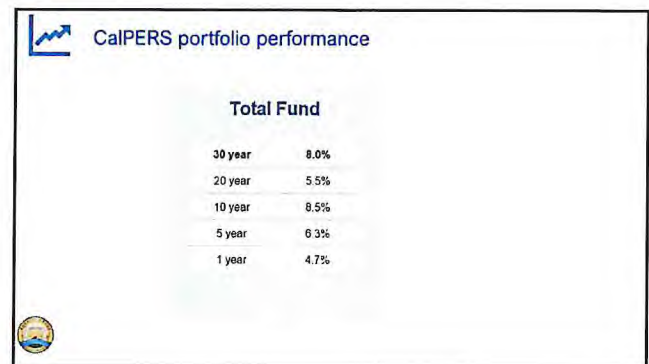
 2 million Members	\$3,182 Average Pension	 \$25.8 billion Paid in benefits	31% State Members
15 Retirement Benefit Formulas		31% Public Agency Members	38% School Members



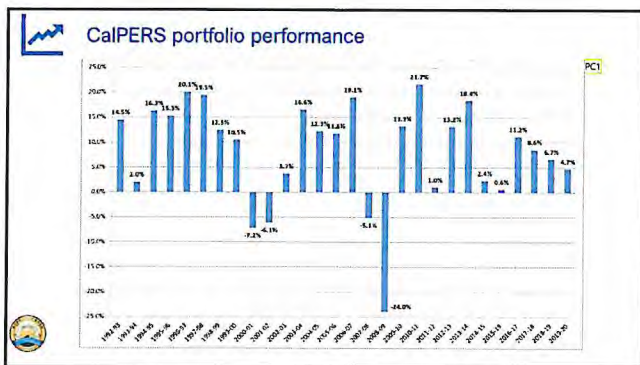
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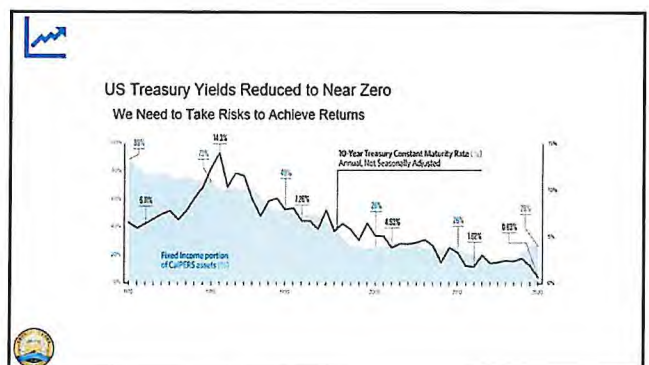
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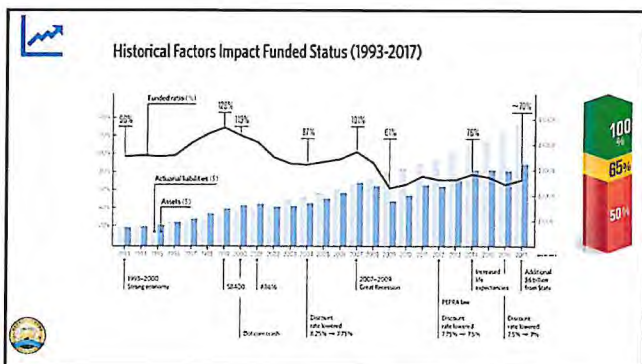
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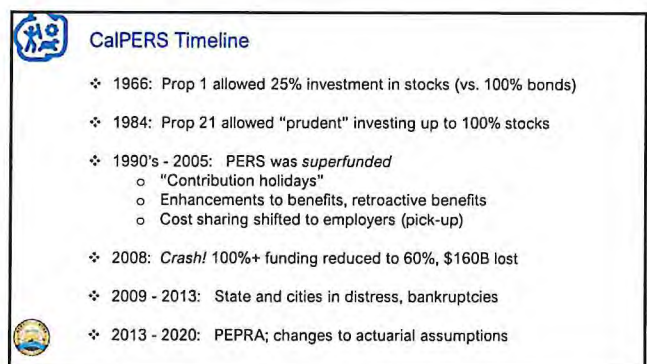
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17



18


 **CalPERS Reform**

❖ 2013 - 2020: PEPRA; demographics; discount rate reductions

PEPRA: Public Employees Pension Reform Act

- * "Classic" vs "PEPRA" employees
 - PEPRA: Employees hired > January 1, 2013
 - Benefit formulas reduced
 - Retirement age increased
 - Caps on pensionable compensation
 - Contribution rates realigned, variable
- * Employee contributions require "½ normal cost"
- * No spiking, no air time, no retro benefit enhancements
- * Post-retirement limitations


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 **CalPERS & Orland**

Orland joined CalPERS "risk pool" in 1972

- Entry fee: "Employer Side Fund"
- Binding contract: all employees would be covered
 - Separation is not feasible – financially or otherwise
- Medium level formulas (Safety; Misc 2.7% @ 55)
 - Formulas cannot be reduced [at this time]


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 **CalPERS & Orland**

Orland's \$6.7M UAL is 70% funded

- UAL is recognized as a debt
- UAL is amortized by PERS @ 7% over 20 rolling years
 - Our UAL plans range 4 to 29 years amortization

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 **CalPERS & Orland**

Funding Status of Orland's Plans

Description	Miscellaneous*	Safety*	PEPRA - Misc	PEPRA - Police	Combined
Total Accrued Liability	\$13,161,653	\$9,244,985	\$208,987	\$174,220	\$12,789,845
Market Value of Assets	\$9,151,919	\$6,562,637	\$186,831	\$156,781	\$16,058,168
Unfunded Actuarial Liability (UAL)	\$4,009,734	\$2,682,348	\$122,156	\$117,439	\$6,731,677
% Funded	69.5%	71.0%	89.4%	90.0%	70.5%

Source: CalPERS Actuarial Valuation as of June 30, 2019

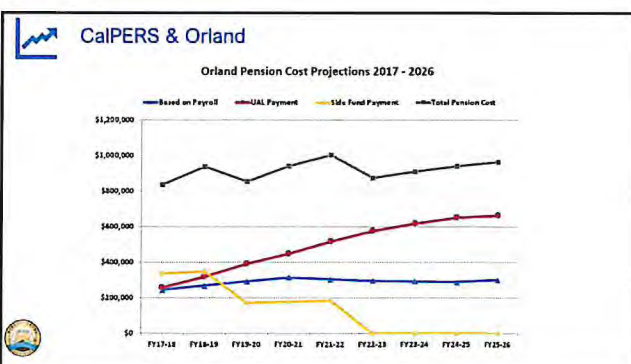
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 **CalPERS & Orland**

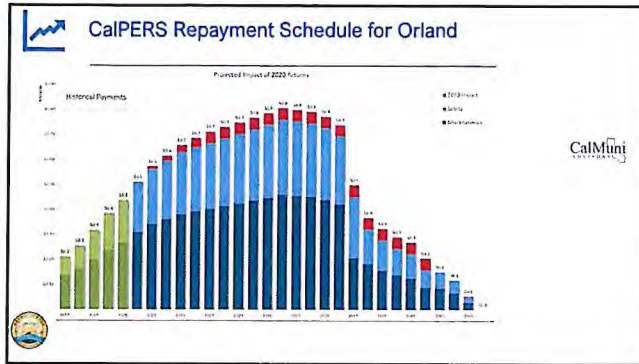
Each year, City makes two types of payments to PERS:

1. Employer-Side Fund *paid off 2020 and 2022*
2. Normal Cost = % of current payroll
3. UAL payment per amortization schedule

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24



25

Actions Doing Now to Address Pension Costs

1. Require employee cost share ✓ 2009 bargaining units agreed w/City
2. PrePay annual UAL obligation ✓ Achieving 3.5% discount saving \$15k/yr
3. Pay off Employer Side Fund ✓ Final payment 2022
4. Workforce shift to PEPR A ✓ By attrition, now 54% PEPR A

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Options to Further Address Pension Costs

5. Apply cash reserves	Section 115 Trust or direct paydown of UAL
6. "Fresh Start" amortization	10 yrs, interest ↓ payments ↑ but level, locked
7. UAL "Restructure" (POB)	Pay off PERS debt with lower interest rate bond

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Options

Pension Management Toolbox

<u>PAY DOWN</u>	<u>REFINANCE</u>	<u>OTHER</u>
1. UAL Prepayment <ul style="list-style-type: none"> • Annual prepayment • From reserves, one-time revenues and fund surpluses • From savings of debt refundings 	3. Fresh Start / Informal Fresh Start	6. Labor Practices
2. New Sources of Revenue	4. Capital Financing	7. Pension Rate Stabilization 115 Trust
	5. Pension Obligation Bonds	8. Sale of non-essential assets / surplus properties to pay down UAL

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How UAL Restructure (POB) Works

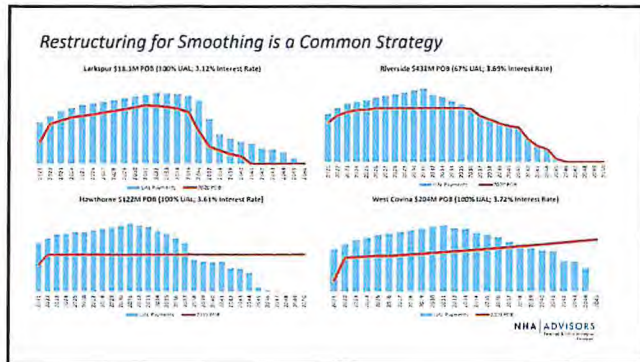
- The City would borrow money (issue bond to investors or place directly with a bank) to pay off some or all of today's CalPERS UAL
- 4-9 month process of education, validation, legal docs, Council approval
- Placement costs
- Interest rate 7% → 3.5 to 4.0%

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POB Landscape

- 2020: Carson (3.42%), Pomona (3.45%), El Monte (3.82%)
- In process: Ukiah, Marysville, Grass Valley, Larkspur
- Exploring it: Chico, Willows, Auburn...

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POB Considerations

- Fixed vs. Variable rates, swaps, derivatives... Today's POBs are fixed rate
- Risks:** Pay off today's UAL and start new one tomorrow
 - UAL could decrease
- Not currently recommended by GFOA and Cal City Finance
- Debt restructuring is not prohibited in City's 2017 Debt Management Policy
- Today's interest rates are very attractive

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If / Then POB Considerations

- Pay off x % of the UAL 75% for +/- 90% funding ratio
- Restructure for # years
- Restructure for level, increasing or decreasing payments
- Interest rate, payments and savings are function of:
 - Amount financed (size)
 - # years (maturity)
 - Shape of payments (shape)
 - Market timing

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POB Assistance

- California Municipal Advisors LLC – Independent Registered Municipal Advisor (Fiduciary)
 - Assures City's financial and policy interests are protected
 - Intermediary between Broker/Dealer or Placement Agent and City
 - Manages financial transaction details on behalf of City
- We should avoid "free help" from commissioned brokers.

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Conclusion: We have Options for Managing Pension Cost

Consider options and provide direction to staff:

- No change / continue pay-as-you-go
- Apply cash reserves to Section 115 or UAL pay down
- "Fresh Start" amortization
- UAL Restructuring / POB

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CITY OF ORLAND

CITY COUNCIL AGENDA ITEM #: 7C

MEETING DATE: March 1, 2021

TO: Honorable Mayor and Council
FROM: Pete Carr, City Manager
SUBJECT: Council Position on SB 9 (Atkins) (Action)

City Council will consider authorizing mayor to endorse a letter on behalf of the City Council to the Legislature about SB 9 (Atkins).

BACKGROUND:

Cal Cities regularly reports to its member cities on issues of importance to cities, and guides city councils in effectively advocating for local control objectives. City staff and Council members may bring particularly important and pertinent topics to the attention of the full City Council for consideration in taking a City of Orland position and authorizing action.

DISCUSSION:

In this case, proposed Senate Bill 9 by Toni Atkins of San Diego would effectively eliminate the City's ability to maintain the integrity of R-1 residential zoning districts. While State law and Orland municipal code already provide allowance for auxiliary dwelling units where appropriate in R-1 zones, SB 9 would require that all residential lots be subject to duplex or even greater intensity development – effectively stripping local control of zoning from planning commissions and municipal councils.

Attachments (2):

Action Alert about SB 9 (Atkins) from Cal Cities
Draft proposed correspondence from City of Orland

RECOMMENDATION:

Oppose Senate Bill 9 (Atkins) and authorize the mayor to sign a letter requesting senators to reject the bill.

FISCAL IMPACT OF RECOMEMENDATION:

None.

ACTION ALERT

SB 9 (Atkins) Increased Density in Single-Family Zones

OPPOSE UNLESS AMENDED

Background: California is a geographically and demographically diverse state, and that is reflected in its 482 cities and 58 counties. Local elected officials are charged by the California Constitution with protecting their citizens' welfare. One chief way local governments do this is by exercising control over what gets built in their community. Local officials balance the need for additional housing against the concerns and desires of their constituents. Where appropriate, those officials enact ordinances to shape their communities based on local conditions and desires. Moreover, these planning actions and decisions take place within the confines of state laws that require local governments to plan and zone for new housing, subject to certification by the California Housing and Community Development Department (HCD), and under threat of fines for improper denial as a result of recent legislation.

What Does SB 9 Specifically Do?

- Requires a local government to ministerially approve a housing development containing two residential units in single-family residential zones.
- Requires a local government to allow a developer to convert an existing single-family home into a duplex and then add an accessory dwelling unit (ADU) and a junior accessory dwelling unit (JADU) to the same parcel.
- Requires a local government to ministerially approve a single-family lot split, creating two lots, and allowing the construction of one single-family home, one ADU, and one JADU on each lot for a total of six units on a parcel originally zoned for one single-family home.

Cal Cities is Seeking the Following Amendments to SB 9:

- Clarify that a property owner using SB 9 is limited to constructing two residential units, not two residential units and additional accessory dwelling units (ADUs) on the same parcel;
- Require a housing developer to acquire a building permit within one year of a lot split, so that speculators do not sell lots and never build homes;
- Allow local governments to require adequate access for police, fire and other public safety vehicles and equipment;
- Prohibit developers from using SB 9 in very high fire hazard severity zones;
- Allow cities to determine a range of lot sizes suitable for SB 9 development projects;
- Ensure HCD provides Regional Housing Needs Allocation (RHNA) credit for production of SB 9 units;
- Allow local governments to take into account local conditions such as hillsides, lot dimensions, natural hazards, available infrastructure, etc. when approving or denying housing project applications;
- Allow local governments to continue to determine parking standards; and
- Ensure large-scale investors and builders do not exploit SB 9 provisions.

ACTION:

SB 9 will be heard by the Senate Committee on Housing in the coming weeks. At this time, the bill has not been set for a hearing date, however, the committee's first hearing is scheduled for March 18. Please send in letters as soon as possible. A sample letter is attached.

- 1) **First Priority:** If you have a Senator on this committee, please send a city letter opposing the measure unless it is amended to address your concerns.

SENATE HOUSING COMMITTEE		
Member	District	Room
<u>Bates, Patricia</u> (Vice-Chair)	36	3048
<u>Caballero, Anna</u>	12	5052
<u>Cortese, Dave</u>	15	3070
<u>McGuire, Mike</u>	2	5061
<u>Ochoa Bogh, Rosilicie</u>	23	3056
<u>Skinner, Nancy</u>	9	5094
<u>Umberg, Thomas</u>	34	5097
<u>Wieckowski, Bob</u>	10	4085
<u>Wiener, Scott</u> (Chair)	11	5100

- 2) **Second Priority:** All Senators need to hear from their cities. If you do not have a Senator on the committee, please send a letter to your Senator.

You can find your Legislator's contact information here: <http://findyourrep.legislature.ca.gov/>.

CITY COUNCIL

Bruce T. Roundy , Mayor
Jeffrey A. Tolley, Vice-Mayor
Dennis Hoffman
William "Billy" Irvin
Chris Dobbs

CITY OFFICIALS

Janet Wackerman
City Clerk

Leticia Espinosa
City Treasurer

CITY OF ORLAND

INCORPORATED 1909

815 Fourth Street
ORLAND, CALIFORNIA 95963
Telephone (530) 865-1600
Fax (530) 865-1632



CITY MANAGER

Peter R. Carr

March 1, 2021

Senator Jim Nielsen
2635 Forest Ave, Suite 110
Chico, CA 95928

Subject: SB 9 (Atkins)

Dear Senator Nielsen:

On behalf of the City Council of Orland, we request your Nay vote on SB 9 (Atkins) *Increased Density in Single-Family Zones*.

SB 9 is an unnecessary and counterproductive curtailment of local control of residential zoning.

- There is already ample multiple-family residential zoning per the City's Housing Element and established RHNA – more than the market is willing to build.
- It is not the City's R-1 zoning that is constraining construction of affordable housing, rather the price of land and the cost of both infrastructure and building products. SB 9 would do nothing to address these constraints.

SB 9 emanates from a legislator in San Diego (Senator Toni Atkins) who has a sole vision of producing more housing. This well-intentioned but misguided bill comes at the expense (literally) of local governments. This is an urban-centric piece of legislation that might work in her District but doesn't in our rural Northern California city. SB 9 would effectively "quash" R-1 zoning and make it equal to an R-2 zone district (think single-family residences vs. duplexes and triplexes), thus significantly altering the character and function of a "traditional" rural-community single-family neighborhood.

There is a need for both single family and multi-family housing. Orland welcomes increased density by construction of duplexes and other multi-family formats in properly zoned areas – most of which have been selected and so designated because of their advantageous proximity to transit and shopping. SB 9 would hurt, not help, this objective. State funding programs are already in place to incentive and subsidize density development.

Sincerely,

Bruce T. Roundy
Mayor

cc: League of California Cities

00018

CITY OF ORLAND

CITY COUNCIL AGENDA ITEM #: 8

MEETING DATE: March 1, 2021

TO: Honorable Mayor and Council
FROM: Pete Carr, City Manager
SUBJECT: **Unpermitted Work Fee Ordinance Adoption** (Public Hearing/Action)

Noticed public Hearing for second reading and adoption of proposed ordinance to update the City's fee for permit-required work being performed without a permit.

BACKGROUND

As discussed at the January 4th, January 19th and February 1st, permit fees are designed to offset the jurisdiction's cost of performing inspections of permitted work, ensuring the work is performed according to approved plans and building codes. The State Building Code – which Orland has adopted as its own – prohibits certain types of work from being performed with a building permit and authorizes a fee for commencement of work prior to issuance of a permit. The City of Orland has for two decades levied a \$47.00 fee when this condition is observed and adds this amount to the fee for the building permit.

\$47.00 is not an effective incentive to apply for a permit as required. The process of identifying the condition, notifying the property owner and issuing a Stop Work Order, then processing the fee and lifting the Order is probably costing the City more than \$47.00 in labor & materials. Our most common permit issued currently is rooftop solar, with valuation-based permit fees typically about \$250-450. Water heater permits are about \$91. Working without a permit occurs about 18 times a year.

Other jurisdictions commonly charge double the original fee; that is, what the original fee would have been + 100%, so the permit applicant pays a total of twice what he would have had had he properly applied for a permit in the first place.

DISCUSSION

Council considered economic issues of scale, relevance and timing. Council directed staff to return with an actionable ordinance to update the fee using commonly accepted practices as a basis. The revised proposed ordinance doubles the permit fee, with no minimum, and establishes an effective date of July 1, 2021. Until June 30 the current \$47 fee would apply.

For a typical project started without a permit the calculation would be:

	<u>Building Permit</u>	<u>Stop-work Fee</u>	<u>Total</u>
Rooftop solar	\$275	\$275	\$ 550
Re-roof	\$700	\$700	\$1400
Water heater	\$ 91	\$ 91	\$ 182

The additional fee would apply equally to building, plumbing and electrical permits. It would not apply to plan check services.

Attachment: Ordinance proposed for adoption – establishing an updated fee for work performed without a building permit.

RECOMMENDATION

Adopt proposed ordinance 2021-02 [as presented, or as amended].

Fiscal Impact of Recommendation: N/A

**CITY OF ORLAND
CITY COUNCIL ORDINANCE NO. 2021-02**

**AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF ORLAND
ADDING SECTION 15.04.030 TO THE ORLAND MUNICIPAL CODE
REGARDING ADDITIONAL FEE FOR WORK DONE
WITHOUT A BUILDING PERMIT**

WHEREAS, the City Council finds that compliance with the building permit process is necessary and proper for the safe and sound construction and completion of building improvements in the City, as it provides for review and approval of the work prior to completion; and,

WHEREAS, the City Council finds that the imposition of an additional fee equal to at least the amount of the permit fee where an improvement is undertaken without the necessary building permit will both encourage compliance with the building permit process and offset the additional cost to the City to review work undertaken without the required permit; and, further, will not penalize those who seek to and do comply with the building code application process. This is a charge equal to that imposed by similarly situated local entities.

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF ORLAND DOES ORDAIN AS FOLLOWS:

Section 1. The above-listed findings and statements of intent are true and correct.

Section 2. Section 15.04.030 of the Orland Municipal Code is added as follows:

15.04.030 Work Without Permit—Additional Fee for Work Done Without Permit

Where work for which a permit is required is commenced prior to the obtaining of the required permit(s), the Building Official or his/her designated representative shall charge two times (double) all applicable permit (inspection) fees related to the required permit(s), including, but not limited to, building permits, sign permits and demolition permits. The payment of the increased fee(s) shall not relieve any person from fully complying with the requirements of this code, other codes adopted by the city, or the requirements of the Planning and Development Code. Failure to comply with the provisions of this chapter may also subject the violator to any other penalties, sanctions or remedies provided elsewhere in this code or by law.

Section 3. Severability.

If any section, subsection, phrase or clause of this Ordinance is for any reason held to be unconstitutional, such decision shall not affect the validity of the remaining portions of this Ordinance. The City Council hereby declares that it would have passed this and each section, subsection, phrase or clause thereof irrespective of the fact that any one or more sections, subsections, phrase or clauses be declared unconstitutional on their face or as applied.

Section 4. This Ordinance shall take effect July 1, 2021 after passage and approval by the City Council.

Section 5. The City Clerk is directed to publish or post this Ordinance within 15 days following adoption indicating votes cast.

I HEREBY CERTIFY that the above and foregoing Ordinance was duly and regularly introduced and read at a regular meeting held on the 1st day of February, 2021, and was passed and adopted by the City Council of the City of Orland at a regular meeting thereof duly held on the 1st day of March, 2021, by the following vote, to wit:

AYES:

NOES:

ABSTAIN:

ABSENT:

Bruce T. Roundy, Mayor

ATTEST:

APPROVED AS TO FORM:

Janet Wackerman,
City Clerk

Gregory Einhorn,
City Attorney

**CITY OF ORLAND
CITY COUNCIL MEETING
NOTICE OF PUBLIC HEARING**

NOTICE IS HEREBY GIVEN that the City Council of the City of Orland will hold a public hearing on Monday, March 1, 2021, at 6:00 p.m. at their regularly scheduled meeting to be held remotely via Zoom teleconference technology, via tele-conference only to consider the following actions:

An Ordinance of the City of Orland City Council Adding Section 15.04.030 to the Orland Municipal Code regarding additional fee for work done without a building permit. If adopted, Section 15.04.030 would double the building permit fee for work undertaken without a building permit.

The public is invited to review and comment on the matter. Information on the above described project is available for public review by contacting the City Manager at 530-865-1603 or via email at citymanager@cityoforland.com. Additionally, the public hearing package will also be available for review on the City's website at: <http://www.cityoforland.com>.

The public is also invited to participate and attend the public hearing by contacting the City Clerk at jwackerman@cityoforland.com to get meeting access information. Please note that persons wishing to attend/participate in the meeting may do so after contacting the City Clerk to get remote teleconference access information. Pursuant to the Governors Executive Order N-25-20, the meeting will be held in a remote manner via teleconference technology.

If you have any questions or comments, or wish to review the proposed items, please contact Janet Wackerman, City Clerk, Orland City Hall, 815 Fourth Street, Orland, CA 95963. As comments are part of the official record of the project, please be sure that all comments submitted are legible and include the name of the author or signatory. Requests for reasonable accommodation should be addressed to Janet Wackerman, City Clerk at jwackerman@cityoforland.com or (530) 865-1600 by 10:00am on Friday, February 26, 2021. Notification in advance of the meeting will help to ensure that City is reasonably able to make accommodation arrangements.

Janet Wackerman, City Clerk
City of Orland

CITY OF ORLAND
CITY COUNCIL AGENDA ITEM #: 9.A.
MEETING DATE: March 1st, 2021

TO: Honorable Mayor and Council
FROM: Joe Fenske, Recreation Director
SUBJECT: Skatepark - Discussion

The City Council and staff will discuss the potential for a skatepark facility in Orland.

BACKGROUND

The Recreation Commission last discussed a skatepark in 2012. At the time staff surveyed best practices in the region and reached out to obtain two estimates for an above ground skatepark like Gridley has ranging from \$150,000 to \$263,000 (not including a price for a concrete pad.) A concrete skate park like Corning and Willows have is expected to be in the \$400,000 - \$600,000 range. Discussion included recognition that location is critical to skatepark safety/security concerns.

DISCUSSION

In 2012 the Recreation Commission discussed the idea of constructing a skatepark in Orland. The Recreation Commission elected to prioritize other projects they thought would benefit Orland better. The Recreation Commission discussed the idea and realized that nearby towns (Corning, Chico, and Willows) have skateparks already and the Commission wanted to provide Orland with something those towns did not have. The Recreation Commission elected to prioritize upgrades at City Pool, building a splash pad, and upgrading the playgrounds at Lely Park and Lollipop Land.

In April 2016 the Recreation Commission prioritized a new capital improvement list including the following: two covered picnic areas at Lely Park, upgrading the outdoor basketball courts, storage container for recreation equipment, and a pump track. Currently the Commission is waiting to see if the City is awarded funds from the Prop 68 grants for which we are seeking to fund the recreation center expansion, add an additional lighted ball field, a new playground at Newport Avenue and a replacement playground at Vinsonhaler Park. We are also planning per capita parks grants funding for completion of a recreation trail. Those awards will be announced in late Summer early Fall and pending the outcome of those awards they will finalize a new parks capital improvement list.

Recently there has been no discussion on a skatepark as the Recreation Commission has prioritized other projects they believe are higher priority for the community. However, staff would be happy to take the idea back to the Recreation Commission if City council would like.

Attachment: Sample skatepark formats

RECOMMENDATION

Direct staff.

Fiscal Impact of Recommendation: Park Impact Fees \$150k - \$350,000

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3506

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- MAXGRIP™ POLYESTER POWDERCOAT
- FASTENER FREE RIDING SURFACE
- 20 YEAR WARRANTY





CITY OF ORLAND

CITY COUNCIL AGENDA ITEM #: 9.B.

MEETING DATE: March 1, 2021

TO: Honorable Mayor and Council
FROM: Pete Carr, City Manager
SUBJECT: **Update: Pension Cost Management** (Discussion/Direction)

City Staff and City Council will continue their consideration of pension cost management.

BACKGROUND:

As noted in the February 16th agenda packet on this topic, Council and Staff on that date discussed the following:

- Orland's current unfunded accrued liability (UAL) and funding (\$6.7M @ 70%)
- Orland's UAL status relative to other payroll costs and to other agencies
- Why we have a defined-benefit pension plan
- How pension plans are funded and the impact of market return of invested assets
- CalPERS pension changes and investment history
- Statewide pension reform -- PEPRA
- Orland's payment schedule and actions City is taking to manage the cost
- Additional optional actions available to the City to further manage the cost
 - Apply cash reserves to UAL paydown, or to a Section 115 Trust
 - UAL restructuring thru a "fresh start" amortization
 - UAL restructuring thru a pension obligation bond (POB)
- Basic opportunities and risks associated with POB

Council directed Staff to continue to explore these options.

DISCUSSION:

Staff will present and discuss new information related to:

- A. 20-year phase-in of CalPERS amortization of UAL
- B. Pension stabilization – Section 115 Trusts
- C. “Fresh Start” concept and impact – via CalPERS or informal/soft
- D. Municipal financial advising – responsibilities, formats
 - a. Fixed fees vs contingency fees
 - b. Potential advisors

RECOMMENDATION:

Consider options for management of the City's pension liability, direct staff.